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THOUGHTS

ON

CIVIL LIBERTY,

O N

LICENTIOUSNESS,

AND

FACTION.

By the Author of Essays on the Characteristics, &c.

— Sed in Vitium Libertas excidit, et Vim Dignam Lege regi,—

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THOUGHTS

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THOUGHTS

ON

CIVIL LIBERTY, &c.

SECTIONI

The DESIGN.

HERE are two Causes, essentially distinct, though often interwoven, by which a free State may perish. These are, external and internal Violence: Invasions from Abroad, or Dissentions at Home: The Rage of foreign War, or domestic Faction.

After a dangerous and exhausting War, Victory hath at length restored Peace to our bleeding Country. But in vain the B Sword Sword of War is sheathed, if in Time of Peace the Poignard of *Licentionsfield* and Faction is drawn, and madly level'd by many of our Countrymen, at the Breasts of their Fellow-Subjects.

To prevent the fatal Confequences of this deluded or deluding Spirit, is the Purpose of this Essay: In which the Writer will endeavour to trace the present State of Things to its general Foundations: By pointing out the real Basis and genuine Characteristics of true Liberty; by unmasquing the Pretences, and laying open the secret Sources and distinctive Marks of Licentionsess and Faction.

As the political Principles here laid down and inforced, will be found strictly connected with Religion and Morals; no Apology will be made for endeavouring to establish the public Happiness of Mankind on the solid Basis of Virtue, which is the End of Religion itself.—In this Point the Writer confirms himself on the Authority of an excellent and learned Prelate, whose political

political Refearches were of like Tendency. "As the Sum of human Happiness is sup"posed to consist in the Goods of Mind,
"Body, and Fortune, I would fain make
"my Studies of some Use to Mankind,
"with Regard to each of these three Par"ticulars; and hope it will not be thought
"faulty or indecent in any Man, of what
"Prosession soever, to offer his Mite to"wards improving the Manners (I will
"add, the Religion) Health, and Prospe"rity of his Fellow-Creatures.*"

S E C T. II.

Of the Nature of Civil Liberty.

To fome it will doubtless appear a fuperfluous Labour, to fix the true Idea of *civil Liberty*, in a Country which boasts itself *free*.

* Dr. Berkley's Misc. p. 118.

Yet the Writer esteems it a necessary though obvious Task: Not only that he may appeal to his Idea of it, thus established; but also, because in the Conduct (at least) if not in the Writings of his Countrymen, it seems to have been sometimes mistaken.

The natural Liberty of Man, confidered merely as a folitary and favage Individual, would generally lead him to a full and unbounded Profecution of all his Appetites. Some Savages there are, though few, who live nearly, if not altogether, in this brutal State of Nature.

These last Expressions, it must be confessed, are inadequate to their Subject: For such a State of Man is worse than that of Brutes, and in the strict Sense, is also contrary to Nature. For Brutes are endowed with unerring Instincts, which Man possessed with unerring Instincts, which Man possessed that it is strictly unnatural; because it prevents the Exertion of those Powers, which his Nature is capable of attaining:

taining: But those Powers Society alone can call forth into Action.

Man is therefore formed for Society: That is, Man is formed for Intercourse with Man: Hence, through the natural Developement of the human Powers, a Variety of new Wants, a Necessity for mutual Aids and distinct Properties, must arise: From these, a new Accession, as well as a frequent Disagreement and Clashing of Desires must inevitably ensue. Hence the Necessity of curbing and sixing the Desires of Man in the social State; by such equal Laws, as may compel the Appetites of each Individual to yield to the common Good of all.

From this falutary Restraint, civil Liberty is derived. Every natural Desire which might in any Respect be inconsistent with the general Weal, is given up as a voluntary Tax, paid for the higher, more lasting, and more important Benesits, which we reap from social Life.

S E C T. III.

Of Licentiousness and Faction.

FROM the Nature of civil Liberty, thus delineated, the Nature of Licentiousness will easily be fixed: Being indeed no other than "Every Desire carry'd into "Action, which in any Respect violates "those equal Laws, established for the "common Benefit of the Whole."

Thus, an unlimited Indulgence of Appetite, which in the favage State is called natural Liberty, in the focial State is stilled Licentiousness.

And Licentionsness, when its immediate Object is That of "thwarting the Ends" of civil Liberty," is distinguished by the Name of Faction.

S E C T. IV.

Unassified Laws no permanent Foundation of Civil Liberty.

THESE Remarks are obvious; and clear to every Man possessed of the common Degrees of Understanding. Let us now consider, "What are the perma-"nent Foundations of civil Liberty:" That is, in other Words, "What are the effectual Means by which every Member of "Society may be uniformly sway'd, im-"pelled, or induced, to facrifice his pri-"yate Desires or Appetites, to the Welfare of the Public."—This is a Subject, which deserves a particular Elucidation, because in our own Country, and our own Times, it seems to have been much and dangerously mistaken.

It hath been affirmed as a first Principle by certain Writers, and hath been artfully or weakly suggested by others, "that the "coercive Power of human Laws is fuffi"cient to fustain itself: That the Legislator
"or Magistrate hath properly no Concern
"with the private Opinions, Sentiments,
"or Operations of the Mind: And that
"Actions alone fall under the legal Cog"nizance of those in Power."

The Author of the Fable of the Bees hath boldly laid down this; which, as a ruling Principle, pervades his whole Work. He professes himself the Friend of Liberty: He derides private Virtue, as the Offspring of Flattery, begotten upon Pride: He discards Religion, as a political Fable; he treats the Principle of Honour, as an empty Chimera; he recommends private Vices as public Benefits;* and having thus level'd the whole Fabric of Manners and Principles; what, do you think, is the grand Arcanum of his Policy, for the Prevention of such Crimes as would indanger the Grandeur, and Stability of the State? Why;—"se-

^{*} Fable of the Bees, passim.

"vere Laws, rugged Officers, Pillories, "Whipping-Posts, Jails, and Gibbets."*

This Principle, of the Sufficiency of human Laws to fustain their own Efficacy and Power, without Regard to the Opinions or Principles of Men, hath been, at least, indirectly held forth by other Writers.

An Author, who although a fincere, was certainly an imprudent Friend of Liberty, fpeaks in the following ambiguous Stile; which, if not defigned to impress the Principle here called in Question, is at least very liable to be interpreted into it. "It is foolish to fay, that Govern-"ment is concerned to meddle with the " private Thoughts and Actions of Men, " while they injure neither the Society, nor " any of its Members. Every Man is in "Nature and Reason, the Judge and Dif-" poser of his own domestic Affairs; and " according to the Rules of Religion and

^{*} Essay on Charity Schools.

" Equity, every Man must carry his own " Conscience: So that neither has the Magi-" strate a Right to direct the private Be-" baviour of Men; nor has the Magistrate, " or any Body elfe, any Manner of Power "to model People's Speculations, no more "than their Dreams. Government being " intended to protect Men from the Injuries " of one another, and not to direct them " in their own Affairs; in which no one " is interested but themselves, it is plain, " that their Thoughts and domeftic Concerns " are exempted entirely from its Jurisdic-"tion: In Truth, Men's Thoughts are "not subject to their own Jurisdiction." -" Let People alone, and they will take " Care of themselves, and do it best: And " if they do not, a fufficient Punishment " will follow their Neglect, without the " Magistrate's Interposition and Penalties. " It is plain, that fuch bufy Care and offi-" cious Intrusion into the personal Affairs, or " private Actions, Thoughts, and Imagina-"tions of Men, has in it more Craft than " Kind"Kindness:—To quarrel with any Man for his Opinions, Humours, or the Fashion of his Cloaths, is an Offence taken without being given."—"True and impartial Liberty is therefore the Right of every Man, to pursue the natural, reasonable, and religious Dictates of his own Mind:
"To think what he will, and act as he thinks, provided he acts not to the Pre"judice of another."*

These Expressions are crude, inaccurate, and ambiguous; leaving the thoughtful Reader at a Loss for the Author's precise and determined Meaning. For, first, they may possibly imply, "that the Magistrate "hath no Right to violate the Laws of "what is commonly called religious Tole-"ration or christian Liberty; but that every "Man hath an unalienable Right to wor-"ship God in that Manner which accords "to the Dictates of his own Conscience."—In this Sense they are rational and true:

* Cato's Letters, No. 62.

And to this Truth the Writer hath more than once born public Testimony.*

But, fecondly, they may imply, " that "Thoughts, Speculations, Opinions, Prin-"ciples, however received and imbibed by "the Mind of Man, have no Connexion "with his Actions; at most, no Con-" nexion fo necessary and strong as to give "the Magistrate a Right to regulate them "by any Means whatever. That no Di-"rection is to be given either to the " grown or the infant Mind; that as every "Member of Society hath a Right to hold "what Opinions and Principles he plea-" feth, fo he hath the fame Privilege to "communicate them to his Family and " Children: That they are to think what "they will, because Thoughts and Opi-" nions are a private and personal Affair: "That the Magistrate is only concerned "to regulate their Actions."

^{*} See Vol. of Sermons, Serm. 4, 5, 12.

This is not only a possible Interpretation, but in all Appearance, the more natural of the two. For it is not here once suggested by this Author, that Opinions have any Influence on Actions; but rather, that they concern nobody but Him who holds them. 'Tis true, he speaks of them as being reasonable, and religious: But if they be the mere Result of private and fortuitous Thought, unaided by the Regulations of civil Policy, I see not why they may not more probably be unreasonable and irreligious: Because they are more likely to be model'd by ruling Appetites than rational Deduction.

At the fame Time, it is but Justice to this Author to say, that he certainly meant not (like the Author of the Fable of the Bees) to discard all moral Principles as groundless and chimerical; whatever his Intentions were with Regard to Religion. But his Expressions are ambiguous, and have been laid hold of by Men of the most libertine Opinions: Therefore in what-

whatever Sense they were written, it is necessary to oppose them, in that Sense in which they have been received.

And farther, this is certain: That the Principle implied in this fecond Interpretation hath passed into a general Maxim in this Kingdom, among those who pique themselves on unlimited Freedom of Thought. These Men have long and openly derided every Regulation of Opinion and Principle; have discarded all moral and religious Instruction, under the despised Idea, of Prejudice of Education; have laid it down as their fundamental Maxim, "that you are "to think what you will: Only to act homestly." Not attending to that essential Connexion which subsists between Thoughts, Opinions, Principles, and Actions.

Doubtless, any Society of Men, aiming at the Establishment of civil Liberty, have a Right to unite themselves on what Conditions they please. But it is the Purpose of this Essay, to prove, by Reasonings confirmed by Facts, that a free Commu-

nity built on the Maxims above delivered, cannot be of long Duration: That the mere coercive Power of buman Laws is not fufficient to fustain itself: That there is a strong and unalterable Connexion between Opinions and Actions: That a certain Regulation of Principles is necessary to check the selfish Passions of Man; and prevent Liberty from degenerating into Licentions. And that "a certain System of "Manners and Principles, mutually sup-"porting each other, and pervading the "whole Community, are the only permanent Foundation on which true civil Li-"berty can arise."

The natural Appetites, Passions, and Desires of Man, are the universal Fountain of his Actions: Without the Impulse which he receives from those, he would be at once unfeeling and inactive. Consequently, according to the State and Character of his Desires, his Actions will naturally be good or evil; innocent, useful, or

destructive.

Were these Desires universally coincident with the Welfare and Happiness of others, no coercive Power would be wanting, as the Means of producing and securing perfect Liberty.

But the acknowledged Necessity of penal Laws affords an incontestable Proof, that the *unbridled Desires* of Man are utterly inconsistent with the Welfare and Happiness of his Fellow Creatures.

Whatever Means, therefore, are most effectual in curbing and fubduing the selfish Defires of Man, are the most effectual Means of regulating his Actions, and establishing civil Liberty on its most permanent Foundations.

The mere coercive Power of human Laws, without an affiftant Regulation of the Passions and Desires, is utterly inadequate to the great Ends either of private Happiness or public Liberty.

It cannot produce private Happiness to the Individual, because while it leaves his Mind open to be insested by every unruly Passion

Passion that may arise, it forbids him the Gratification: Thus it sets the distracted Soul at Variance with itself. The best Consequence that can be hoped for, is a continued Conslict of Fear and Appetite; of a Dread of human Laws, warring with inordinate and selfish Passions.

It cannot be a permanent Foundation of public Liberty; because while the Passions are thus left without an inward Controul, they will often be too strong for Fear, even where a legal Punishment is the certain Consequence: For as they are suffered to subsist in their full Vigour, and when kindled in the Soul are blind and headlong, they will often carry away the whole Man; will bear him down in their Gratistication, even to unavoidable Destruction.

Still farther, and chiefly: Human Power cannot penetrate the fecret Recesses of the Soul, nor reach the dark Intentions of the Heart of Man, nor always be of Weight to combat the Strength of Individuals: Hence Cunning will often evade, and Force will often defy, the coercive Power of the best-formed Laws. Thus public Wisdom must give Way to private Gratification, the Innocent must become a Prey to the Guilty; that is, in other Words, Liberty must be described, and Licentiousness must triumph.

SECT. V.

Virtuous Manners and Principles the only permanent Foundation of civil Liberty.

WHAT, then, are the permanent Foundations, on which perfect Liberty can arife?—I answer, it can only arise on the Power of such a System of Manners and Principles effectually impressed on the human Mind, as may be an inward Curb to every inordinate Desire; or rather, such as may so frame and model the human Heart, that its ruling Desires may

may correspond, coincide, or coalesce, with all the great and effential Appointments of public Law.

The Nature of Man admits of this Improvement, though not in a perfect, yet in a confiderable Degree. He is born with Appetites fuited to his own Prefervation, and the Continuance of his Species: Beyond this, he is by Nature at once selfish and social; compassionate and resentful; docile, either to Good or Evil; and hence, capable of acquiring new Habits, new Passions, new Desires, either to the Welfare or Destruction of his Fellow-Creatures.

Virtuous Manners I call fuch acquired Habits of Thought and correspondent Action, as lead to a fleady Profecution of the general Welfare.

Virtuous Principles I call fuch as tend to confirm these Habits, by superinducing the Idea of Duty.

Virtuous Manners are a permanent Foundation for civil Liberty, because they lead the Passions and Desires themselves to coincide with the Appointments of public Law. The infant Mind is pregnant with a Variety of Passions: But it is in the Power of those who are intrusted with the Education of Youth, in a considerable Degree, to determine the Bent of the nascent Passions; to six them on salutary Objects, or let them loose to such as are pernicious or destructive.

Here, then, lie the first Foundations of civil Liberty: In forming the Habits of the youthful Heart, to a Coincidence with the general Welfare: In checking every rising Appetite that is contrary to This, and in forwarding every Passion that may promote the Happiness of the Community: In implanting and improving Benevolence, Self-Controul, Humility, Integrity, and Truth; in preventing or suppressing the contrary Habits of Selfishness, Intemperance, Pride, Dishonesty, and Falsehood: In teaching the young Mind to delight, as far as is possible, in

every Virtue for its own Sake: In a Word, in fo forming the Pleafures and Difpleafures of the opening Heart, that they may coalefce and harmonize with the Laws of public Freedom.

Above all, This will give Stability to civil Liberty, if the focial Passions of Individuals can be so far extended, as to include the Welfare of the whole Community, as their chief and primary Object. This Affection is distinguished by the Name of public Spirit, or the Love of our Country; the highest Passion that can sway the human Heart, considered as a permanent Foundation of true Liberty.

But in fome Minds the felfish Passions are strong, and the social ones weak or wanting: And in the best formed Heart incidental Temptations may arise, and overturn its pre-established Habits: Therefore it is a necessary Measure for the Security of private Virtue and public Freedom, that virtuous Principles be likewise implanted in the Heart. Such Principles,

I mean,

I mean, as may *firengthen* the good Habits of Thought and Action already contracted, by fuperinducing the Idea of *Duty*.

Of these there are but three, which can sway the Manners of Men, and confirm the Foundation of civil Liberty. These are Religion, Honour, and natural Conscience. The first has the Deity for its Object; the second, the Applause of Men; the third, the Approbation of our own Heart. The Frame and Situation of Man admits of no other Principle, from whence the Idea of Duty can arise.

The Principle of Religion tends to this End of confirming civil Liberty, as it induces the Idea of Duty; and urges the Performance of it, on the Belief of a just, omnipotent, and all-feeing God; who approves and condemns, will reward or punish, according as our Thoughts and Actions are Good or Evil.

But, as the Means of rendering Religion, a firm Ally and Support of Liberty, it is necessary that their Dictates should be coincident: That is, that the Thoughts and Actions which Religion prescribes as Duties, and forbids as Sins, should coincide with the Dictates and Appointments of public Law. In free Countries, this is the natural State of Religion; which commonly either bends to the established Laws of the Community, or moulds them into its own Genius and Complexion.

The Principle of *Honour* affords a concomitant Support of civil Liberty, when properly directed. It works by a powerful and universal Passion, "our Fondness "for the Applause of Men:" But in free Countries, this Principle is much more liable to abuse than that of Religion: Because it is apt be be warped by the sashionable and ruling Manners of the Times: For whatever is fashionable is apt to draw Respect and Applause: Whatever is unfashionable is for the present intitled only to Contempt. Hence the Principle of *Honour* becomes such at the same and uncer-

tain in its Nature, and therefore in its Effects: A Regulation of this Principle, therefore, is of the most important Confequence; because, if lest to its own fantastic Dictates, it will often endanger instead of strengthening the Foundations of public Freedom.

The third Principle, that of natural Conscience, which tends to confirm the Establishment of Liberty, is founded in the Approbation of our own Heart. This Principle is in one Respect independent on the other two, but in another Respect feems to stand intimately related to them. It is independent of them, as it neither looks out for the Approbation of God, nor the Applause of Men: It seems intimately related to them, because on a strict Examination of the human Frame, as well as the History of Mankind, it appears generally to be the Refult of the one, or other, or both. We transplant the acknowledged Approbation of Heaven and the Applause of Men into our own Heart; and from this, through the fertile Power of Association, springs a new Principle of Self-Approbation and Self-Reproof, as an additional Regulator of our Thoughts and Actions.

'Tis true, many Writers have resolved the particular Dictates of natural Confcience into an unchangeable Principle of Right and Wrong, arifing univerfally in the human Heart. There is no Doubt, but the general Principle of Self-Approbation or Self-Rebuke arifeth in an universal Manner, in some Degree or other: But as it appears from the History of human Nature, that the particular Dictates of this Conscience vary with the other received Principles of the Mind, it is not necessary to debate or dwell on this fpeculative Point: We may take it as a Truth confirmed by Facts, that the particular Dictates of natural Conscience will generally be founded on those of Religion and Honour.

Hence, then, it appears, that this Principle of Conscience stands in Need of a Guide, in the same Degree as those Principles on which it is founded. If it be founded on the Religion of a free State, it will generally coincide with the Principles of Freedom: If its Foundations are laid in the mere Principle of Honour, its Dictates will be fantastic as those of its Parent; and will therefore require a parallel Regulation.

Each of these Principles, singly taken, is of Power, in *Jome* Degree or other, to strengthen the Basis of civil Liberty. On their *united* Influence, added to the Force of pre-established Habits of Thought and Manners, public Freedom might seem to arise on immoveable and everlasting Foundations.

But as the Nature of Man, even in his most virtuous State, is imperfect and inconsistent; so, in Spite of the most salutary Institutions, some Defects will intrude. Hence, from an unavoidable Alloy of

Vice, civil Liberty must ever be imperfest: A certain Degree of Licentiousness (that is, of private Will, opposing the Public) will always mix itself, and in some Degree contaminate the Purity of every Commonwealth.

Yet, while virtuous Manners and Principles clearly predominate in their Effects, a State may still be justly called *free*.

But in Proportion as these Manners and Principles decay, and their Contraries rise into Power and Action, public Freedom must necessarily decline. For in that Case, the Passions and Powers of the human Mind are all set in Conspiracy against the Dictates of public Law. Hence unbridled Passions will have their Course; every Man's Heart and Hand will be set against his Brethren; and the general Cement of Society, which bound all together, being thus dissolved; even without any external Violence offered, the Commonwealth through its internal Corruption must fall in Pieces.

S E C T. VI.

An Objection considered.

Doubtles, it will be objected (nay, it hath been objected) by the Patrons of unlimited Freedom of Thought, that This is indeed a System of Slavery; that it is building civil Liberty on the Servitude of the Mind, and shackling the infant Soul with early Prejudice.

In Answer to this plausible Objection, the Writer replies (what he hath elsewhere advanced*) "That a Prejudice doth "not imply, as is generally supposed, the "Falsehood of the Opinion instilled, but "only that it is taken up, and held, "without its proper Evidence. Thus "the infant Mind may be prejudiced in "Favour of Truth as well as Falsehood; and neither can the one or the other, "thus instilled, be properly called more "than an Opinion."

Farther:

^{*} Sermons on Education, &c. p. 62, &c.

Farther: The infant Mind cannot remain in a State of Indifference and Inaction, either with Regard to Habits of Conduct, or Principles and Opinions. Habits, Impressions, Beliefs, Principles, of one Kind or other, the growing Mind will inevitably contract, from its Communication with Mankind: If therefore rational Habits and Principles be not infused, in order to preclude Abfurdities; it is Odds, but Abfurdities will get the Start, and preclude all rational Habits and Opinions. The Passions and the Reason of a Child will put themselves in Action, however wretched and inconfistent; in the fame Manner, as his Limbs will make an Effort towards walking, however awkward and abfurd. The fame Objection, therefore, that lies against instilling falutary Habits and Principles, will arise against teaching him to walk erect: This being indeed a Violation of the natural Freedom of the Body, as the other is of the natural Liberty of the Passions and

the Mind. The Confequences, too, are of the fame Nature: For fure, a Child left to the Direction of his own Appetites and Reason would stand the same Chance to grovel in Absurdities, as to crawl on Hands and Knees, and wallow in the Mire.

Neither is there any Difference, with Respect to the real and internal Freedom of the Mind, between Opinions instilled, and Opinions caught by Accident. For in Truth, the Mind cannot be compelled to receive any Habit of Thought, Principle, or Opinion. These may indeed be offered to the infant Mind, but the Reception of them is its own voluntary Act; and is equally fo, whether they be presented by fortuitous Incidents, or defigned Instruction. All the Difference is, that in the first Case such a System of Habits and Opinions will certainly arise, as tend to the Destruction of Society: In the second, fuch a System of Habits and Opinions may be infused into the free Mind, as will

will lay a fure and lasting Foundation of public Liberty and Happiness.

Nay, if any Difference could arife, with Respect to the true Freedom of the Mind; surely, That Mind ought, in the Eye of Reason, to be adjudged most free, which adopts a System of Thought and Action, founded on the Wisdom of the agreeing Society; rather than That which is suffered to be incurably tainted with the vague and random Conceptions of untutor'd Infancy.—This, at least, is consonant with the old Stoic Principle, that "The wise Man alone is free.*"

Much hath been faid in our Times, indeed, concerning the Force of unaffified human Reason: The Writer would not willingly either flatter or degrade its Powers. But to Him it appears, that they are superficially informed of the Frame and Tenor of the human Mind, who think that mere Reason (as it exists in Man) is more than a Power of dis-

^{*} Solus Sapiens liber.

cerning and chusing the properest Means for obtaining his defired Ends, whether these Ends be Good or Evil. The Pasfions, pre-established Habits, and infused Principles of the Soul are the universal Motives to human Action. Where these point not to an End defired, Reason may indolently exercise its Eye; but can never find nor create an Object, of Force fufficient to put the Powers of the Soul and Body in Motion. Hence, human Reason must always receive its particular Cast and Colour from the pre-established Paffions, Habits, and Principles; will ever form its ruling Ideas of Good and Evil, Right and Wrong, Just and Unjust, from these great Fountains of human Action.

The History of human Nature confirms this Truth: Hence it is, that this boasted human Reason is indeed so poor and unprofitable a Possession; being warped and moulded into that particular Form, which the varying Accidents of Climate, Soil, established Manners, Religion, Policy,

Policy, bodily Frame, or prevailing Paffions and Principles, chance to give it.

Hence, then, it appears, that the private Freedom of the infant Mind is not violated but only directed to its best End, by early and falutary Instruction. Hence it appears to be the proper Destination of Man, that he shall not be left to the Follies of his own weak Understanding and nascent Passions; that he shall not be left fortuitoufly to imbibe the Maxims of corrupt Times and Manners; Maxims which, fetting aside all Regard to their speculative Truth or Falsehood, do lead to the Diffolution of Law and Freedom: But that he shall be conducted voluntarily to adopt those Habits and Principles, which have been confecrated by the Approbation of the best and wifest Men, in every Age and Nation; fuch, in particular, as are fuitable to the Laws, the Customs, the Genius, of his own free Country; fuch, in a Word, as are a fecure Foundation of public Liberty.

S E C T. VII.

A Confirmation of these Principles, drawn from the History of free States.

1st. Of Sparta.

THESE Reasonings, founded on the Nature and Constitution of Man, will receive a strong and unanswerable Confirmation from the History of free States. Hence we shall obtain the clearest Evidences of Fact, that while virtuous Manners and Principles retained their Efficacy and Power, civil Liberty remained unshaken: That as these decayed, Liberty declined: That as soon as these were lost, Liberty was no more; Licentiousness crept in; Faction triumphed; and overwhelmed these degenerate States in one common Ruin.

To this Purpose I shall briefly analyze the Genius of the three most eminent

Republics that are recorded in Story: Those of Sparta, Athens, and Rome. The Events are sufficiently known to those who are conversant in ancient History: But the sundamental and leading Causes of these Events deserve a particular Investigation: They will form a concurrent Proof of the Principles here given.

The Republic of SPARTA claims the first Place; both on Account of its Antiquity, and Perfection. By its Perfection is meant, not the moral Perfection of its particular Institutions, but of the Means and Principles by which These Institutions were secured.

The leading Inflitutions which LYCUR-GUS fixed as the Essence of his Commonwealth, were these which follow.

1. He established a Senate of twenty-eight, as an intermediate Power between that of Prince and People... 2. He made an equal Partition of Lands and Goods, among the free Members of the Community... 3. He introduced the Use of Iron Money, instead of Gold and Silver... 4. He banished or

prevented all the Arts of Commerce, Elegance, and Luxury... 5. He ordained, that all the Members of the Society should eat together, and partake alike of the fame coarse Fare... 6. He established an occasional Community of Wives: So that a Wife was not fo much the Property of her Husband, as of the Republic, to the End of Population... 7. With a parallel View, he ordained a Kind of Community of Children: By This, no Father had the Care of his own Child; which, on its Birth, was immediately delivered over to the Officers of the State; and was either preferved or destroyed according to their Decree... 8. A continued Attention to the Preservation of the State, and an unremitted Preparation and Readiness for defensive War, formed the chief Employment of the Spartan State. .. 9. He committed the Cultivation of their Lands to a large Body of Slaves, who dwelt in the furrounding Country, were deprived of all the natural Rights of Men, and were often laid in Wait for, and butchered in cold Blood by the young Men of Sparta.*

These were the public and essential Institutions of the Spartan Republic: Many of them strange in their Nature: Yet formed for long Duration, through the Means and Principles on which they were established: Which we shall find to be consistent with, and corroborative of the Principles of civil Liberty above laid down.

The first and best Security of civil Liberty, hath been shewn to consist "in "impressing the infant Mind with such "Habits of Thought and Action, as may "correspond with and promote the Ap-"pointments of public Law."—This Security was laid by Lycurgus, in the

^{*} This Enormity, practifed with Impunity by the young Men of Sparta, hath been held unaccountable: But feems to have been allowed on the fame warlike Principle with That other Allowance " of ftealing Victuals." Both were probably established as the Means of preparing them for the Exercise of Stratagem in War.

deepest and most effectual Manner, by the Mode of *Education* which he prescribed to the *Spartan* Youth.

No Father had a Right to educate his Children according to the Caprice of his own Fancy. They were delivered to public Officers, who initiated them early in the Manners, the Maxims, the Exercises, the Toils, in a Word, in all the mental and bodily Acquirements and Habits, which corresponded with the Genius of the State. Family Connexions had no Place: The first and leading Object of their Affection, was the general Welfare. This Tuition was carefully continued, till they were enrolled in the Lift of Men: To fecure the Manners thus acquired, they were prohibited from travelling into other Countries, left they should catch Infection from ill Example: On the fame Foundation, all Visits from Strangers were forbidden.* Thus were they ftrongly and

^{*} Plutarch: in Lycurgo.

unalterably possessed with the Love of their Country.

These severe Manners were confirmed by all the Principles that could strengthen them in the Mind of Man.

The Principle of Religion laid at the very Foundation of the State: For Lycurgus expressly modeled his Commonwealth on the Pretence of a divine Authority. He declared to the People, that its effential Institutions were given him by the Oracle of Delphi, which he went on Purpose to consult.* Again, after he had modeled his Republic, he repaired once more to the facred Tripod; and enquired, "whether the God approved of "the Laws he had established." The Answer was in the Affirmative: And this Reply Lycurgus sent to Sparta.

This Principle was so intimately blended with that of the State, that their Kings were at the same Time the High Priests of the Community. T—The Reli-

^{*} Plutarch: in Lyeurgo. † Ib. ‡ Ib.

gion and Power of an Oath was fo strongly impressed on their Minds, that LYCURGUS trusted the future Execution of his Laws, to That Oath which the People took, on his last Departure from the City:*—An Oath, which proves, that the Religion of the Country was not at Variance with the Appointments of the State; because it obliged them never to depart from the Institutions of LYCURGUS.

The Principle of Honour was not at Variance, but co-operated with and fuftained That of Religion. PLUTARCH is very particular, on their early and continued Encouragement of this Principle. Their Songs (which made a Part of their Education) tended to inflame their Minds with honest Ambition. "Their Subject "was generally the Praise of such Men as had dy'd in Defence of their Country; or in Derision of Those who had "shrunk from the public Service. The "old Men talked high of what they had

^{*} Plutarch: in Lycurgo.

"done: The younger Part echo'd back their Song; declaring their Resolution, not to disgrace the Valour of their Forefathers.*"

The Principle of natural Conscience was fo intimately interwoven with those of their Religion and Honour, that it affords a striking Proof how far natural Conscience depends on these other Principles. If natural Conscience were in itself a wellregulated and sufficient Guide; could any Thing have been more odious to its Dictates, than Profitution, Adultery, Thieving, and Affaffination? Yet all these did the fevere Spartans practife, not only without Remorfe, but with Self-Approbation; the infant Mind being before-hand modeled to this preposterous System of imagined Duty. For, on the very ruling Principles of the State, their Daughters were debauched, their Wives were common, their Victuals were stolen, their Slaves were murdered. +

^{*} Plutarch: in Lycurgo. + Ib.

Thus was the famed Republic of Sparta strongly fortify'd, by the united and concurrent Power of Manners and Principles, all pointing to the fame End, the Strength and Duration of the State: Of Manners and Principles, which in their particular Application, seemed to facrifice the Happiness of Individuals to the Preservation of the Whole: And while they were most abhorrent from the Maxims of improved human Nature, secured the Institutions of a savage Policy.

From this View of the Spartan Commonwealth, these farther Remarks may naturally arise.

those who have written on this famed Republic, "by what Means Lygurgus "should be able to perswade the Spartans, not only to change the Form of their Government, but to quit their pritate Possessions, their Manner of Life, the Use of Money, the Advantages of Commerce, the Property of their Wives, the

"the Care of their Children; and adopt " a contrary System, so abhorrent from "the Defires of civilized Man." And indeed, supposing the Fact, it should feem a Paradox utterly unaccountable. - The true Solution feems of a quite different Nature.—PLUTARCH leads me to it.— "There is fo much Uncertainty (faith he) "in the Accounts which Historians have "left us of Lycurgus, that scarce any "Thing is afferted by one, which is not " contradicted by others. Their Senti-" ments are quite different as to the Fa-" mily he came of, the Voyages he un-"dertook, the Place and Manner of his "Death: But most of all, when they speak " of the Laws he made, and the Common-" wealth he founded. - They cannot be "brought to agree, as to the very Age "when he lived. - TIM EUS conjectures, " that there were two of his Name, and in "different Times; but that the one being " more famous than the other, Men gave " to Him the Glory of both their Ex-" ploits." F 2

" ploits.*" - Hence it appears, that the true History of this Lawgiver was lost in the Darkness of fabulous and obscure Ages: And that, as to the Beginnings of this Commonwealth, we have nothing to depend on, but the traditionary Rumours of a barbarous and lying Period. Now this feems to be fairly weighed down by the internal Evidence arifing from the Nature of the Establishment itself. For it was indeed "the Establishment of bar-"barous Manners, carried into Perma-"nency by political Institutions." That Mankind should be carry'd back to This, from a State of Humanity and Civilization; - that they should quit private Property, Money, Commerce, Decency, domestic Comforts, Wives and Children, and give them up to the Possession of the Public, is a Contradiction to all the known Powers and Passions of the human Mind. To effect a Change of Government only, is a Work fufficient for the Abilities of

^{*} Plutarch: in Lycurgo.

the greatest Legislator: But to overturn all the pre-established Habits of the Head and Heart, to destroy or reverse all the fixed Associations, Maxims, Manners, and Principles, of a whole civilized Community; were a Labour, which might well be ranked among the most extravagant Legends of fabulous Greece.

On the other Hand, to bring forward a Tribe of untaught Savages one Degree towards Civilization, and there to fix them; -to affign equal Portions of Land to those among whom Lands laid in Common; -to introduce Iron Money, where no Money had been in Use; - to prohibit Commerce, where Commerce was almost unknown; - to make the Girls dance naked in Public, where they had never known the decent Use of Cloaths;-to allow of Theft and Homicide under certain Limitations, where Both had been practifed without Limitation; - to make Wives at Times a public Property, where promiscuous Concubinage had prevailed;

to give Children a public Education, where no Education had taken Place;—These might all seem the natural and practicable Efforts of a *Pagan* Legislator.

Thus, the Formation of the Spartan Republic feems clearly accounted for. A Tribe of untaught Savages, were brought forward by Lycurgus one Degree towards Civilization and Humanity, and There fixed by fevere Institutions.

The Fate of Agis, their patriot King, confirms this Solution. He, with a Degree of public Virtue feldom feen in any Station, attempted to bring back the corrupt State to its first rigorous Institutions. But That which Lycurgus could establish among untaught Savages, Agis found impracticable, among a corrupted People. He was seized, imprisoned, and murdered by a Faction, in his Attempt to restore Freedom to a degenerate Republic.

2. If the Argument here alledged be just, concerning the first Institution of this

Republic; it follows (what, indeed, feems probable in its own Nature) that the strongest political Institutions may be formed on the savage State of Man. In this Period the Legislator hath few or no prior Institutions to contend with; and therefore can form a System of Legislation consistent with itself in all its Parts. While the Lawgiver who reforms a State already modeled and corrupted, must content himself with such partial Regulations, as the Force of prior Establishments and public Habits will admit.

3. The long united State of this Republic afford a Proof against a political Maxim commonly received, "That Divi"fions are necessary to a free State; and
"that inward Tranquillity is a certain
"Symptom of its approaching Ruin."
For, from the History of Sparta, it appears, that during the Space of at least five hundred Years, intestine Divisions were unknown. This common and mistaken Maxim (adopted by almost all poli-

tical Writers*) hath been founded on a Supposition, that where Opinion is free, it must ever be divided. The Spartan Commonwealth prefents a clear Proof of the Reverse: That Opinion may be free, yet still united. But this free Union can only be the happy Effect of an early and rigorous Education; by which the growing Minds of the Community are voluntarily led, by public Institutions, into one common Channel of Habit, Principle, and Action... PLUTARCH tells us, that the Effect of this entire Union was fo confpicuous in SPARTA, that "the Common-"wealth refembled one great and power-"ful Person, actuated by one Soul, rather "than a State composed of many Indivi-" duals.†"

4. It appears, that the Institutions of the *Spartan* Republic were admirably calculated for each other's Support, while

^{*} Among others, by Machiavel and Montesquieu. + In Lycurgo.

their perfect Union was maintained: And further, that when an Inroad was made into any one of them, the Ruin of the Whole was inevitable.

"Its Institutions were admirably cal-"culated for each other's Support, while "their perfect Union was maintained." Because they tended strongly to prevent the first Inroads of Temptation to the Mind, the very first Impulses of selfish Passion. The equal Partition of Lands and Goods took away all Hope of Superiority in Wealth: The Introduction of Iron Money rendered Wealth cumbersome and untractable: The Prohibition of Commerce prevented the Materials of Luxury: The Banishment of elegant Arts prevented the first Conception of them. Their public Meals eaten in common, cut off the Hope, nay, prevented the Defire of all private Indulgence of the Palate, the Diforders of Intemperance. To fecure these rigid Institutions, the public Education of their Children was ordained, lest private Paffion should mix its Alloy, with the rigorous Appointments of the State. Thus the Republic was so round and compact in all its Parts, that it might seem to defy the Attacks of the most powerful Enemy.

"But supposing an Inroad made into "any one of its capital Institutions, the "Ruin of the Whole was inevitable." For its several Parts receiving their Strength from each other, were therefore mutually dependent; and the Whole being an austere Contradiction to the natural Appetites of Man, the least Inroad of Indulgence naturally led on to more forcible Temptations. Thus, Inequality of Possessions brought in Wealth and Poverty. Wealth brought in Luxury: Powerty gave Birth to Envy and Avarice. Licenticus-ness and Faction thus crept in; and the Fall of Sparta was inevitable.

Yet even amidst the *Decays* of this Republic, the Force of a rigorous Education essentially mixed with the Principles of the

the State, was still conspicuous. The Power of Manners and Maxims thus imbibed was fo untractable, even in the declining Periods of the Spartan Commonwealth, that PHILOPEMEN, after many fruitless Attempts to annihilate its Influence, declared, "that the only effectual " Method of destroying SPARTA, must "be in dissolving the Education of their " Youth *"

This Analysis is clearly confirmed by PLUTARCH in the following Passages. "Since we may blame the Legislators of "common Rank, who, through Want of "Power or Wisdom, commit Mistakes in "the Formation of fundamental Laws; "how much more may we cenfure the "Conduct of NUMA, who for the Repu-" tation of his Wifdom only, being called "by the general Voice of an unfettled "People to be their King, did not in " first Place constitute Laws for the Edu-"cation of Children, and Discipline of

" Youth?

^{*} Plutarch: in Philopæm.

"Youth? For Want of which, Men be-" come feditious and turbulent, and live "not peaceable in their Families and "Tribes: But when they are inured from " their Cradle to good Principles, and im-"bibe from their Infancy the Rules of " Morality, they receive fuch Impressions " of Virtue, as convinces them of that " Advantage which mutual Concord brings " to a Commonwealth. This, with many "others, was one of the Policies of Ly-"curgus: And was of fingular Force "in the Confirmation and Establishment " of his Laws:"-" Hence the Spartans "having fucked in these Principles with "their Milk, were possessed with a most " reverend Esteem of all his Institutions: "So that the Fundamentals of his Laws " continued in Force for above five hun-"dred Years, without any Violation.*"

Such then was the Force of concurrent Manners and Principles, all centering on one Point, impreffed on the infant Mind,

^{*} Comparison of NUMA and LYCURGUS.

and continued by a Variety of rigorous Institutions.—Thus, the Strength of the Spartan Republic, like the firm-compacted Weight of the Macedonian Phalanx, bore down every opposing Power.

S E C T. VIII.

Of the Republic of Athens.

WE have feen the Force of Manners Principles in the strong Formation, the *Unanimity*, and *Continuance* of the *Spartan* State. We shall now see the Effects of the *Want* of Manners and Principles, in the weak Establishment, the unceasing *Factions*, and early *Dissolution* of the Commonwealth of ATHENS.

It appears above, that Lycurgus, probably forming his People in the first and earliest Period of Civilization, was thus enabled to establish a perfect Republic. Solon, on the contrary, having a corrupted,

rupted People to reform, could only institute such a Kind of Government, as their pre-established Habits, Vices, and Forms of Polity could admit.

Here we discover the Foundation of that striking Remark of Solon himself. "That he gave not the Athenians the best "Laws that could be given, but the best "they were capable of receiving.*"

The first and ruling Defect in the Institution of this Republic seems to have been "the total Want of an established "Education, suited to the Genius of the "State." There appears not to have been any public, regular, or prescribed Appointment of this Kind, beyond what Custom had accidentally introduced. 'Tis true, that the Parents often had Masters to instruct their Children in the gymnassic Arts, and in Music. Which last, in the ancient Acceptation of the Word, included Poem as well as Melody: "Tis farther true, that the Poems thus taught

^{*} Plut. Solon,

their Children, included often the great Actions, but withal, the Vices of Gods and ancient Heroes.* Yet in this first and ruling Circumstance, in the Institution of a free State, the Parents were much at Liberty, to do as seemed good to them. Hence, a dissimilar and discordant System of Manners and Principles took Place; while some youthful Minds were imbibed with proper and virtuous Principles, some with no Principles, and some with vicious Principles; with such as must, therefore, on the Whole, tend to shake the Foundations of true Freedom.

The fecond ruling Defect in the Conflitution of this Republic, was the Establishment of an unmixed and absolute Democracy. This naturally arose from the licentious State of Manners and Prinples, which Solon found already prevalent among the People. A virtuous People would have been content to have

^{*} See a Differtation on Music and Poetry, Sect. v.

shared the legislative Power with the higher Ranks of the Commonwealth. But a licentious People naturally grafped the Whole, as the likliest Means (in their deluded Eye) of gratifying their own unbridled Passions. From this partial Diftribution of Power, the State was blindly ruled by the Dregs of the Community. For All who were of Ability to maintain a Horse, were admitted to the Rank of Magistracy:* And all who were admitted to the Rank of Magistracy were excluded from any Share in the legislative Power. † Hence it followed, that "All they who " possessed the Legislative Power, were " fuch as were not of Ability to maintain " a Horse."-" Do not you despise (faid "Socrates to his Pupil ALCIBIADES, " who was afraid to fpeak in Presence of "the Athenian People) do not you despise "That Cobler? I do, reply'd the Youth. "Do not you (rejoyned the Philospher) " equally contemn that Cryer, and you

^{*} Plut. in Solon. + Ib.

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"Tent-Maker? ALCIBIADES confessing that he did; then said Socrates," Is not the Body of the Athenian People composed of Men like these? And therefore, when you despise the Individuals, why flould you fear the Whole?*"—A hopeful Tribe of Legislators! and such as might naturally be supposed to give Rise to that Licentiousness, Discord, and Ruin, in which they were soon swallowed up.

From this weak and imperfect Establishment, founded on the Caprices of an ignorant, unprincipled, and licentious Populace, all the subsequent Factions, which ended in the Ruin of this Republic, are clearly derived.

Even Solon, the original Legislator, outlived the Commonwealth he had formed. On his Departure from ATHENS, Factions immediately arose. PISISTRATUS, the first ruling Demagogue, led the People; obtained a Guard; seized the Castle; and established a Tyranny.

^{*} Æliani Var: Hist. L. ii. C. 1. + Plut: in Solon.

We need go no farther into the Hiftory of this Republic, for a Discovery of the Causes of its final Ruin. It is true, that an imperfect Semblance of Liberty often appeared, amidst the Factions of fucceeding Times: It is true, that Wealth and Luxury contributed to haften the Fall of ATHENS: It is true, that PERI-CLES and ALCIBIADES, in their Turn, while they feemed to polish the Manners, inflamed the Vices of the Populace; and led them on to the certain Destruction of the State. But for the Ruin of this Commonwealth, we need not have Recourse to the Inroads of Wealth or Luxury, as the Causes of its Dissolution. It resembled a beautiful Edifice founded in Sand and Rubbish: Where an uneducated, an unprincipled, a licentious Populace, ruled the State; That State was destined to the convulfive Struggles of Faction while it lived, and then to a speedy Death.

S E C T. IX.

Of the Commonwealth of Rome.

I ET us now pass to a Review of the Commonwealth of Rome: In the History and Fate of which, we shall find most abundant Proof of the Truths here laid down, concerning the Power of Manners and Principles, in the Prefervation or the Dissolution of public Freedom.

MONTESQUIEU remarks finely, in his Discourse on this Republic, that "more "States have perished, thro' a Violation " of Manners, than thro' a Violation of "Laws*." The Reafon (though he does not affign it) appears evident on the Principles here given. He who violates established Manners, strikes at the general Foundation; he who violates Law, strikes only at a particular Part of the Superstructure of the State.

* Grandeur, &c.

In the Republic of SPARTA, we have feen the original State of Manners and Principles confpiring strongly to the *Prefervation* of the Republic: In that of ATHENS, we have feen the original State of Manners and Principles tending no less clearly to its *Disfolution*.

In analysing the original State of Manners and Principles in the Roman Commonwealth, we shall find a different and intermediate State of Things; mixing the Strength of the Spartan, with the Weakness of the Athenian Institutions; tending first to enlarge and aggrandize the Republic, and in the End to corrupt and destroy it.

The Manners and Principles of early Rome, which tended to enlarge and aggrandize the Republic, were 1. A Love of their Country instilled into their rising Youth: Formed chiefly on the Power of Custom; and more particularly on the warlike Genius of the State. Their Annals abound with so many Instances of this grand Passion, that present Times stand amazed, and with Difficulty credit their Story. 2. This

- 2. This Passion, founded on an early, though not a prescribed Education, was so strengthened by their religious System, that till the fatal Entrance of the Doctrine of Epicurus, no Roman was ever known to have violated his Oath.*
- 3. Their Principle of Honour coincided with that of their Religion. It was fostrong, at the Time of the first Formation of the Republic, that the Punishment of Disgrace was judged sufficient to deter the People from a Violation of the Laws. "When "a Delinquent was cited before the People "(faith Livy) the Valerian Law ordained "only, that he should be branded as in-"famous.†"
- 4. From the Truths laid down above, it appears, that the Principle of natural Confcience must of Course co-operate with these, for the Confirmation of civil Freedom. The Force of this Principle is no less conspicuous in the early Periods of

^{*} See Montesq. Grand. des Rom. C. x. Polyb. L. 6.

⁺ Liv. Hift. L. 10.

Roman Liberty: It arose even into a ferocious Pride of Virtue, independent of all outward Testimony, which hath distinguished the great Names of ancient Rome, from Those of every other People upon Earth.

5. To these we must add the Equality of Property, the Mediocrity of Possession, the Simplicity of Life, which prevailed in early Rome; all these were the Outworks that guarded the internal Strength of Manners and Principles; and seemed, like the Institutions of Sparta, to promise an Eternity of Freedom.

But in Spite of all these Foundations, of civil Liberty, there were three fatal Circumstances, admitted into the very Essence of the Republic, which contained the Seeds of certain Ruin: While the Tree seemed to flourish in its full Growth and Vigour, These, like Canker-Worms, lay eating at the Root.

The first of these was the Neglect of instituting public Laws, by which the

Education of their Children might have been ascertained. This is justly charged by PLUTARCH, as a capital Defect in NUMA's Legislation: * This Defect, when once admitted into the Essence of the State, could not eafily be rectify'd in fucceeding Times: The Principle could only have been effectually infused, at the general Formation of the whole Mass. In Consequence of this Error in the first Concoction, the supporting Principles of Freedom were vague and fluctuating: For Want of this preventing Power, the incidental Vices of a Parent were naturally transmitted to his Children, and thence to future Ages. rigorous Education of SPARTA was a strong Check to the Proneness of human Nature towards Degeneracy and Corruption: Through This, every incidental Vice dy'd with its first Possessor: While the more lax Institution of the Roman Republic, fuffered every original Taint in Man-

^{*} See above, Sect. vii.

ners and Principles to be transfused into, and to contaminate succeeding Times.

The fecond of these was "Their Prin"ciple of unlimited Conquest." Their early
Passion for War arose from their Necessia.
On their first Establishment, they
had neither Territory nor Commerce: They
lived by Plunder: Hence, the ruling Genius of the State was warlike: Their warlike Genius was unchecked by any other
Principle: Hence, unremitted Exercises,
unceasing Improvements in Discipline, increasing Valour and Ferocity arose. Thus
they attempted to subdue, and thus they
subdued the World.

But fuch an Empire is utterly untenable: Valour may acquire, but cannot maintain it. The Body of fuch a State is too enormous to be effectually animated by the Soul. This is a Cause of Ruin so clear, that it hath met every Writer's Observation; and therefore needs no farther Proof.

The

The third Principle of inevitable Deftruction, which feems to have been inwrought into the very Effence of the Roman Republic, was the fatal Principle of Change: This is a Cause not so obvious; and therefore may require a farther Investigation.

Montesquieu hath justly observed, that one Cause of the Roman Greatness was "their adopting any Institution or Custom "of other Nations whom they conquer'd, "provided it was better than their own.*" It seems to have escaped the Observation of this great Writer, that the same Principle of Adoption, carried through every Period of the Republic, led the Way to its final Ruin.

For altho' in the early Periods, when Manners were simple, and concurrent Principles were strong, this Spirit of Adoption was confined to Customs that were better than their own; yet in the succeeding Periods.

^{*} Grandeur, &c. C. i. ii.

riods, when Manners grew more relaxed, and Principles were weakened, the same Spirit of Adoption opened a Door for the Admission of Customs that were pernicious.

Thus the Admission of Change, which in the virtuous Ages led to the Greatness, in succeeding Times brought on the Destruction of the Republic.

The fagacious Romans foon found the Confequences of this Defect: They faw, that through a Want of original, preventive, and falutary Inflitutions, bad Manners were creeping infensibly on the State. Hence the Creation of the Censors had its Rise: An Office, which immediately took Cognizance of the Manners of the Citizens.

But this high Office was ineffectual in its End; because it had not Power univerfally to prevent, but only in Part to remedy the Evil. Hence, while particular and detected Offences only, could be punished by the Censor, the Hearts and Manners of the People were laid open to a general Corruption,

ruption, from the fatal Principle of Novelty and Adoption.

The Danger arifing from this Principle manifestly increased with the increasing Empire: That Identity and Integrity of Manners and Principles, which is the Soul and Security of every free State, gave Way to Manners and Principles wholly disfimilar. New Maxims of Life, new Principles of Religion and Irreligion, of Honour and Dishonour, of Right and Wrong, picked up indiscriminately among the Nations which they conquered, by Degrees infused themselves into the Heads and Hearts of the Roman Citizens.

Here, then, we see the original Foundation of all the Misery and Ruin which ensued. On the Conquest of the luxurious, immoral, and unprincipled Tribes of Greece, the Romans, having no preventive Remedy in the Essence of their State, of Course adopted the Luxury, the Immoralities, the Irreligion, of the conquered People.

"It feems to me (fays the excellent "MONTESQUIEU) that the Epicurean "Sect, which made its Way into ROME " towards the Close of the Republic, con-" tributed much to corrupt the Hearts of "the Romans. The Greeks had been in-"fatuated with it before them; accord-"ingly, they were fooner corrupt. Po-"LYBIUS tells us, that in His Time, "no Greek could be trusted, on the Se-" curity of his Oath; whereas, a Roman "was inevitably bound by it. *"-He adds, "CYNEAS having discoursed on "the Epicurean System at the Table of "Pyrrhus, Fabricius wished that all "the Enemies of ROME might hold the " Principles of such a Sect.+"

Thus, as in the early Periods of the Commonwealth, they had adopted the Virtues, in the later Times they assumed the Vices of the conquered Nations. Thus, by unperceived Gradations, the same Prin-

^{*} Grandeur, &c. C. x.

ciple, "The Admission of Change, first led "to the Greatness, and then to the Ruin of the Republic."

All the particular Confequences that followed, were occasional and inevitable. The Rapacity, the Factions, the civil Wars; the enormous Profligacy of Individuals, the horrible Calamities of the State;—All these are finely pursued by Montesquieu; and were no more than the natural and incidental Effects of this general Cause, "The Loss of Manners" and Principles."

Hence, the *Progress* and *Retreat* of the *Roman Power* resembled the *Flow* and the *Ebb* of a vast Ocean; which, rowzed from its Bed by central Concussions, overwhelmed and forsook the *Earth*.

S E C T. X.

How far these Facts can properly be apply'd to the political State of Great Britain.

THOUGH the Study of History be often instructive and useful, yet, in one Respect, it becomes the Source of frequent Error, even when it is written with Impartiality and Truth. This ariseth from a mistaken Application of historical Facts. Errors of this Kind are apt to creep into all Reasonings, on every Subject, where Men and Manners are concerned: But they are liable to infect political Reasonings, above all others.

As the political Interests of Men form the principal Subject of History, the Reafoner on this Subject hath Recourse to Facts, as the best Support of his Argument. Yet, the Politician seems, of all others, most liable to be mistaken in the Application of History to his own Purpose; because the political Connexions and Interests of Men are, above all others, complicated and various.

Hence, as no two political Conflitutions were ever the fame in all their Circumstances, though fimilar in many; so, all Arguments drawn from a partial Resemblance, must be inadequate and inconclusive; unless when it appears, that no other Circumstances took Place, by which That partial Resemblance might be counteracted, and its Effects destroyed.

Yet, it hath been a Practice too common among political Reasoners, from a partial Resemblance between two States, to infer a total one; and because they have been like in some Respects, to draw Conclusions, as if they had been like in all.

Much Caution, therefore, is necessary, in the Application of historical Facts: Without This, we shall run into perpetual Error. Let us, then, remark some of the most effential Circumstances, in which the Constitution of the British State

differs

differs from those of SPARTA, ATHENS, and ROME; and then draw fuch Conclusions, as may be consistent with these Distinctions.

- 1. We may lay it down as a fundamental Truth generally acknowledged, that the political Constitution of GREAT BRI-TAIN, in its main Outline, is better modeled than those of SPARTA, ATHENS, or ROME. The legislative and executive Powers are more equally balanced, and more clearly diftinguished. Now, if Laws could fupport themselves, it would follow, that this political State must therefore be of longer Duration. But as it hath been made appear, that the Duration of free States depends not fo much on their mere Form, as on the Manners and Principles which fupport them; fo, nothing can be decided concerning the Duration of the British State, from its mere external Model.
 - 2. The Christian Religion, established in BRITAIN, is, in its own Nature, far fupe-

fuperior to that of these ancient Commonwealths. The absolute Perfection and glorious Attributes of the Deity; the great Principle of universal Charity; the particular Duties of Man to Man, thence refulting; the Sanctions of future Reward and Punishment; all these tend to purify and exalt the Soul, far beyond the Rites of ancient Paganism: For This, even in its best Forms, was ever built on the History and Examples of deify'd Men, whose Lives had often been blotted with the most flagrant Crimes; and therefore, could never exalt the Heart of Man, beyond this weak Principle of Elevation .-But as the Power of a Religion depends, not only on its excellent Genius, but on its being effectually impressed on the Mind; fo, no Confequence can be justly drawn, from the mere un-apply'd Excellence of its Nature.

3. That Self-Confiftence, and perfect Unity of Parts which diftinguished the Republic of SPARTA, cannot be expected nor

found in that of BRITAIN. For the first was the entire Work of a fingle Legislator, struck out at one Heat; all its Institutions conspiring to one End, and centering (like the Radii of a Circle) in one fingle Point: To This, the outward Form of Government, the internal State of Education, of Religion, Manners and Principles, were uniformly subordinate. But at the Time of the Revolution, which was the first Æra of BRITAIN's Freedom, many prior Institutions and Establishments, both in Religion and Policy, Manners and Principles, had taken Place: These had been formed on the fortuitous Events of Time; and had refulted from a Variety of contending Parties; of Power, fluctuating at different Periods, between the Kings, the Nobles, the Priesthood, and the People. All these it was impossible for human Art to remove and new-model, without shaking the State to its Foundations: Hence, though the Form of the Briti/b Constitution, civil and religious, be of unriunrivaled Excellence; yet in its very Birth it came attended with unalterable Weakness.—It wanted that general Self-Confistence, that entire Unity of Parts, as well as of established Habits, Manners and Principles, suited to the Genius of the State, which was the very Spirit and Support of the Spartan Commonwealth. In this Circumstance, it appears likewise inferior to the Roman Commonwealth; yet, perhaps, superior to that of Athens.

4. The British System of Polity and Religion, perfect in its leading Parts, but imperfectly united and supported, is not upheld in its native Power (like that of Sparta) by correspondent and effectual Rules of Education. The Fundamental Laws of our Country, the Principles and Duties of Christianity, are indeed occasionally explained and taught, in a certain Manner and Degree: But it is in the Power of every Private Man to educate his Child, not only without a Reverence for These, but in an absolute Contempt

of them. It is much in every Parent's Option, whether he will impress his Childrens Hearts with such Habits and Principles as accord to the Genius of the State, or with Impunity suffer them to contract such Manners and Opinions as tend to its Dissolution. A Circumstance pregnant with Danger to this free State: For hence, Manners and Principles, its chief Support, are liable to be incurably perverted in the Heart, at that Time of Life, in which alone they can be effectually impressed.

5. In the important Circumstance of "the Admission of Change," or the "Prin"ciple of Adoption," the British Constitution is contrary to That of Sparta; and nearly on a Level with Those of Athens and Rome.—Foreign Commerce, foreign Travel, new Manners, new Principles, new Modes of Dress, of Amusement, of Luxury, are here adopted with a Degree of Avidity almost unbounded.
—Happy would the Writer esteem his

Labours; if this Principle, which in fome Respects hath tended so much to the Improvement of his Country, could in any Degree be checked by his weak Admonitions, from degenerating into a Cause of its Destruction.

6. The last Circumstance of Note, here to be remarked, is "The Difference of Cha"racter among the several Ranks of the
"Community in these ancient free States,
"and That of Britain."

In Point of Knowledge and Ability, the Difference was great between the Nobles and the People, in these ancient States: In BRITAIN, the Nobles and the People (in their legislative Capacity) are fairly on a Level. When Alcibiades addressed the legislative Body of the Athenian People, he addressed Coblers, Brasiers, Tanners, Tent-Makers. When the People of Rome retired in Discontent to the sacred Mountain, they were appealed by the Fable of the Belly, Head, and Hands. A Lord of Parliament would make but a forry Fi-

gure, who should come armed with fuch an Apologue, for the Conviction of a British House of Commons.

Again: In each of these ancient Republics, the collective Body of the People were much of one uniform Character; being Inhabitants of the fame City, and nearly on a Level with Respect to Employment and Property. In ATHENS, they were all Artisans or Tradesmen: In SPARTA and ROME, they were all Soldiers. A low Degree of Knowledge was their general Lot: For much Knowledge can only be acquired by much Leifure; which their Occupations did not allow. The People of SPARTA were intentionally virtuous: Those of ATHENS were corrupt: Those of Rome were of a mixed Character. As these free States voted not by Representatives, the Presence of the People was necessary, in all Decifions of a public Nature: Hence, fuch a People from their Ignorance, Wants, collective Presence, and Pride of Power, must ever and fuddenly be **fwayed** STITE

fwayed by the Eloquence of public Demagogues.

But the collective Body of the People of BRITAIN are of a Nature and Character less uniform, and effentially different. They may properly be divided into two Classes; "The People of the "Kingdom;" and "the Populace of its "Cities."

The Populace of its Cities refemble Those of Athens in most Things; except only, that they are not possessed of the legislative Power. For the People of Athens were "a Body of Labourers and Mechanics," who earned their Bread with the Sweat "of their Brows; too generally ignorant and ill-educated; too generally profligate in Manners, and void of Principle."

But the People of this Kingdom, in their collective Body, are upon the Whole, of a quite different Character. For under this Title are properly comprehended "all "Those who send Representatives for the "Counties to Parliament." This Catalogue will

will include the landed Gentry, the beneficed Country Clergy, many of the more confiderable Merchants and Men in Trade, the fubstantial and industrious Freeholders or Yeomen: A collective Body of Men, with all their incidental Failings, as different in Character from the Populace of any great City, as the Air of RICHMOND HILL from that of BILLINGSGATE or WAPPING.

S E C T. XI.

Of the general State of Manners and Principles, about the Time of the Revolution.

A T this famed Period, it is evident, that the Manners and Principles of the Nation did, upon the Whole, tend to the Establishment of Liberty; otherwise, Liberty had not been established. This Revolution was perhaps the noblest public Reform that ever was made in any State: And such a Reform, nothing but the Prevalence

valence of upright Manners and Principles could have effected.

The religious Principle of Protestant Christianity seems to have taken the Lead, even of the Love of civil Freedom. The Dread of Popery was, at least, equal to That of arbitrary Power: The national Honour and Conscience (on the whole) coincided with, and confirmed the Christian Principle: These three united Powers raised Liberty to the brightest Throne she ever sat on: A Throne which nothing but their Contraries can shake.

Yet notwithstanding the unrivaled Excellence of this civil and religious Establishment, there could be little Hope of its immediate and perfect Essicacy. Declaimers may express their Wonder, that a System so perfect should not at once attain its End: But they who take a nearer View of the Manners and Principles of those Times, will rather say, that the Tumults and Dissentions which instantly arose, were in their own Nature inevitable.

-1700

The Manners of the Times, tho' in the Main favourable to Liberty, were mixed with a gross Alloy of private Licentioufness: And hence, factious Measures of Course arose, from the Prospect of Power or Gain.* The preceding Age had caught a strong Tincture of Vice, from the prevalent Example of a debauched Court. The Education of Children was still lest in an impersect State: This great Revolution having confined itself to the Reform of public Institutions; without ascending to the first great Fountain of political Security, "the private and effectual Formation of the insant Mind."

The religious Principle, though chiefly confonant with the new Conflitution, and indeed its leading Support, was in Part at Variance with it.—A numerous Body of Papifts held a whole System of Principles diametrically opposite to its most effential Dictates.—Another Body of Pro-

^{*} See Estimate, V. i. Part 2.

testant Jacobites were at War with the Principles of the State: For they held an hereditary and unalienable Right of Kings, founded on certain mistaken Pasfages of the facred Scriptures .- A third Body of Men, though they allowed the Necessity and Justice of the Revolution, on the Principle of an Abdication, yet still retained an Opinion at Variance with the State: They afferted an independent Hierarchy, vindicated a religious Intolerance, and on fome misconstrued Passages of Scripture, affirmed the Duty of a paffive Obedience without Limitation. - A fourth Body was That of some bigoted Dissenters, who not content with a religious Toleration which had been justly granted them, aimed, on a mistaken Principle of Religion, to erect their own Syftem upon the Ruins of the established Church.—All these Parties held religious Principles at Variance with the Laws of Freedom.

The Principle of Honour, tho' in many, and great Instances, co-operating with that of Religion; yet when not founded on it, was often at Variance with it. This Principle, as it hath appeared in modern Times, was in its Origin chiefly Military. Hence it hath generally taken Cognizance of Actions, not as they are just or unjust, but merely as they are splendid or mean, brave or cowardly: Thus, it overlooks all Laws, both human and divine: Hence unbounded Contempt of Enemies, furious Party-Rage, unlimited Refentment and Revenge, were and still are its favourite Dictates. Thus it hath come to pass, that Honour often forbids what Religion approves; and approves what Religion forbids. This uncontrouled and dangerous Principle mixed itself with the licentious Manners of the Times: Hence, Attachments, Refentments, and Party-Rage, arose and were persisted in, essentially contradictory to the Principles of Freedom.

Confonant with what hath been above delivered, the Principle of Confcience did not correct, but followed one or other of these various Principles, according to their Predominance and Power. And These being incurably discordant among themselves, the national Ideas of Right and Wrong, Just and Unjust, which were formed on These, could not but prove themselves of the like motley and disagreeing Complexion.

Here, then, we behold the natural and unavoidable Source of all the Diffentions that difgraced the Reigns of King William and Queen Anne. And while fome affect to wonder, how so generous a System of Religion and Polity, so noble a Constitution in Church and State, could fail to produce private Virtue and public Happiness; we now obtain an additional Proof of the irresistable Power of pre-established Manners and Principles, when at Variance with the Laws of Freedom: We may see, even to Demonstration,

that the Animosities of Those Times were not incidental, but inevitable.

S E C T. XII.

Of the Changes in Manners and Principles, through the fucceeding Times.

THE Accession of George the First feemed the Era of perfect Freedom. And if an excellent King, at the Head of an unrivaled Constitution, could have fecured Liberty; it had now been fixed on immoveable Foundations.

The Alloy of licentious Manners and contradictory Principles which had tarnished the preceding Reign, still maintained their Influence: But the declared and zealous Advocates for Liberty now assumed the Reins of Power, and began more effectually to combat those false Principles which were at Enmity with the State.

Would to God, these intentional Friends of public Liberty had been as much the Friends of private Virtue and Religion! They would not, then, have undermined the Foundations, while they were building the Superstructure of civil Freedom.

The Seeds of Irreligion had for fome Time been privately fermenting: But they did not break forth into open Growth till about this Period.—'Tis remarkable, that BURNET,* enumerating the Dangers by which the State was threatened in the Year 1708, makes no Mention of Irreligion, as an Evil worth being obviated. But foon after, this Pestilence came on, with a terrible Swiftness and Malignity.

The flavish Principle of absolute Non-Resistance, and an independent Hierarchy, were still prevalent in Part, especially among the Clergy. To combat these, and expose them to the public Contempt, certain Writers were encouraged by Those

^{*} Conclusion of his History.

in Power. A vigorous and effectual Attack was made on the Advocates for Defpotism. But in their Zeal against Tyranny, these Writers supplanted Freedom.

They affailed Superstition with such Weapons as destroyed Religion: They opposed Intolerance by Arguments and Ridicule which tended to sweep away all public Establishments: While they only aimed (perhaps) to contend for Freedom of Thought, they unwarily sapped the Foundation of all salutary Principles.*

CATO'S Letters, and the Independent Whig, among many other Tracts of less Note, seem palpable Instances of this Truth: The one was written in Defence of civil, the other, of religious Liberty. Yet both tended, in their general Tour, to relax those Principles by which alone Freedom, either civil or religious, can be fustained: By their intemperate Insults on religious Institutions; by their public and

^{*} See the Div. Leg. of Moses. Dedication Vol. ii. p. 6, &c.

avowed Contempt of all Opinions, Principles, (or, if you please) Prejudices, inftilled into the infant Mind, as the necessary Regulators of human Conduct: By exalting unaided human Reason, far beyond the Rank she holds in Nature: By debasing all those Assistances which the Wisdom of Ages had prescribed and confecrated, as the necessary Means of correcting her vague and wandering Dictates.

While These Authors made this ill-judged, and perhaps undesigned Attack, on the Foundations of civil Liberty; others made a still bolder and more fatal Inroad; and opened a wider Door for Licentions-ness, by an Attack on Christianity itself.

In this List of Enemies to their Country, it must be a Mortification to every Friend of Virtue and Liberty, to find the noble Author of the Characteristics. His Morals were unblemished, his Love of Virtue and Freedom indisputable: But by confounding two Things, which he saw accidently united, though in their Nature

effentially diffinguished, he polluted his Arguments against Intolerance, with the grossest Buffoonries on Christianity.

There is no Doubt, but that the current Reasonings of the Times had brought him to a Habit of Belief, that all This was harmless Pastime. To this Purpose he feems to fpeak himfelf. "Tis certain, "that in Matters of Learning and Philo-" fophy, the Practice of pulling down is " pleasanter, and affords more Entertain-"ment, than that of building and fetting "up.—In the literate warring World, the " springing of Mines, the blowing up of "Towers, Bastions, and Ramparts of " Philosophy, with Systems, Hypotheses, "Opinions, and Doctrines into the Air, is " a Spectacle of all other the most natu-" rally rejoicing. *"

These intemperate Sallies of Gaiety may serve as a Comment on the Passage already cited from Cato's Letters. They are a clear and concurrent Indication of the

^{*} Miscell. iii. Chap. 1.

ruling Principle of the Times; when Opinions and Doctrines began to be derided as Things indifferent. The noble Writer was naturally led to embrace this growing Error of the Times, by a too flattering Opinion which he had imbibed concerning unaffifted human Nature; as being sufficient of itself to establish the unerring Practice of Virtue, unless beforehand fophisticated by fervile Institutions.

The noble Writer, indeed, attempts a Vindication of this licentious Conduct, by an Appeal to the Practice of ancient GREECE and ROME. There, he tells us, " Philosophy had a free Course, and was " permitted as a Balance against Super-" fition. And while fome Sects, fuch as "the Pythagorean and latter Platonic, " joined in with the Superstition and " Enthusiasm of the Times; the EPICU-" REAN, the Academic, and others, were " allowed to use all the Force of Wit and " Raillery against it. *"-This hath a plau-

^{*} Letter on Enthusiasin.

fible Appearance: Yet I am perswaded, the noble Author would have looked grave, had he been put in Mind of the Remark which FABRICIUS made on the Epicurean Sect, "that he wished fuch "Principles to all the Enemies of Rome.*" Or had he recollected, that when the irreligious System of Epicurus prevailed in Greece and Rome, these unprincipled and profligate States were on the Eve of their Destruction.

Soon after the Author of the Characterifics, another more diffolute Writer appeared on the public Stage. I mean, the Author of "The Fable of the Bees." This Gentleman, as hath been observed above, leveled his Artillery on the whole Fabric of Morals and Religion. His System was diametrically opposite to that of Lord Shaftesbury: The one was founded on the unaided Excellence, the other on the incurable Depravity of human Nature. But now the vagrant Spirit of Irreligion

was Abroad; and the most inconsistent Productions were greedily swallowed, provided only they differenced Christianity.

The Avidity with which these Compositions were received, soon emboldened a succeeding Writer, to make a formal Attack on the Religion of his Country: Christianity as old as the Creation now appeared: In which the Gospel was grossy misrepresented, insulted, and disgraced; and in Compliance with the ruling Malady of the Times, that poor and sickly Creature, "unaffished Human Reason," was vainly exalted to the Throne of Eter-NAL TRUTH!

Other inferior Workmen in this patriot Amusement of blowing up the Religion of their Country, such as Woolston, and Morgan, I pass unnoticed.

In a fucceeding Period, and down to the prefent Time, the Evil hath increased, and been compleated. For now, not only revealed but natural Religion hath been publicly attacked, in the Writings of Lord Bolingbroke: An Author who stands convicted of designed Prosligacy, even on his own Confession. "Some "Men there are, the Pess of Society I "think them, who pretend a great Regard "to Religion in general, but who take "every Opportunity of declaiming pub-"licly against that System of Religion, "or at least that Church Establishment, "which is received in Britain.*"—You See, this patriot Writer proclaims his Abhorrence even of Those who assault the Out-Works of Religion: And then, with Modesty unparallel'd, proceeds to blow up the Citadel.

The last of these patriot Worthies, by which the present Age stands distinguished, is the Author of "Essays philoso-"phical and moral:" Who, disdaining the vulgar Practice of a particular Attack, undermines all the Foundations of Religion, revealed and natural; and with a Pen truly Epicurean, dissolves at once all

^{*} Differt. on Parties. Let. xii.

the Fears of the Guilty, the Comforts of the Afflicted, and the Hopes of the Virtuous.

Such, then, hath been the Progress of this public Evil; which hath proceeded almost without Cognizance from the Magistrate: Instead of That, it is well known, that some of these public Enemies of their Country and Mankind were formerly pensioned, and others privately encouraged by Those in Power. How This came to pass, and aggravated the growing Evil, it is now necessary to point out.

We have feen above, that a Foundation was laid for this, in an ill-conducted Opposition to the Enemies of Freedom. They who were employed to fweep away false Principles, imprudently struck at all Principles.

But beyond This, a famous Minister asfumed, and long held the Reins of Power. There seems not the least Foundation for the Charge laid against him by his Enemies, "That his Design was to inslave "his Country." Neither had he any natural Inclination to corrupt Practices: Yet he rather chose to rule by These, than to refign his Power. Nay, perhaps he thought this corrupt System the only one, which, under the Circumstances of Those Times, could support that illustrious Family, which was brought in, as the happy Support of Liberty. Farther, perhaps, he judged This the only possible Expedient for prolonging a Peace, which He thought necessary, till Time should wear out the false Principles, on which the expelled Family still held their Influence in the Minds of the People. -From some or all of these Motives, He not only gave Way to Corruption, but encouraged it. To this End, Religion was discountenanced: And Christian Principle, which would have been the firmest Friend of Liberty, was discarded, as the Enemy of Corruption.

In the mean Time, Trade, Wealth, and Luxury increased: These, in their Extreme, having an unalterable Tendency

to a Dissolution of Manners and Principles, went Hand in Hand with the Progress of Corruption; which, in its most improved State, this mistaken Minister left, as a lasting Legacy to his Country.*

The Effects of this established System of Corruption did not immediately appear: But about the Year fifty-seven, they came to their Crisis; advancing with the Appearances even of public Ruin.

That powerful Correctress, NECESSITY, gave a temporary Union to all Parties, and a temporary Restoration to the State. + But from the Deduction of Causes here given, it was natural to expect, that as foon as Danger ceased, Faction would arise.

It follows also, that it must arise on Foundations widely different from Those in the Reigns of WILLIAM and ANNE. For the Diffentions of these past Times were chiefly founded in false Principles:

^{*} See an Estimate, &c. Vol. ii. p. 204, &c.

⁺ See ib. Vol. i. p. the last.

Those of the present Age, on a Want of Principle.

For the false Principles which disgraced the Protestants of the last Age, are vanished. The mistaken Interpretations of Scripture, on which the Jacobite, the Tory, the bigoted Diffenter, founded their various Pretenfions and Attempts, are now held in general Derifion: A Preacher, of whatever religious Congregation, who should now advance these obsolete State-Heterodoxies, would be the Contempt of his wifer Audience.

Nay, what is more, these false Principles tending to Despotism, are generally banished, even from the Breasts of the Clergy; except only a very few of the most aged. For the Bishops being appointed by the Patrons of Liberty, have been fuch, as held Principles confiftent with the Freedom of the State: And much Caution having been required of them, and used by them, in the Appointments of their Clergy, the general Complexion

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plexion of this Body hath changed from That of being the *Enemies*, to That of being the *Friends* of Freedom.

Much it were to be wished, that along with the Tares, the Wheat had not also perished. But the general System of Manners being relaxed though refined;* and Education still left more and more imperfect; the Principle of Religion being unhappily destroyed among certain Ranks, and weakened among others;†—That of Honour being thus left to its own false and fantastic Dictates;‡—and Conscience naturally following the Whims of its untutored Parent;—Licentionses and Faction, founded on a Want of Principle, cannot but arise, and stand among the "leading Chamacters of the present Times."

^{*} See the Estimate, Part i. + Ib. # Ib.

S E C T. XIII.

Among what Ranks, Licentiousness and Faction may most probably be expected.

THOUGH this Want of Principle must naturally infect every Rank of Men, in a certain Degree; yet some Ranks stand more exposed to it than others.

And, that we may give as little Offence as possible, while we speak the Truth; let it be observed, that all Orders of Men being born with an equal Tendency to Virtue or Vice; their adopting the One, or falling into the Other, depends chiefly on the Temptations to which their Rank exposes them.

Let us confider the Temptations to Licentiousness and Faction, to which the leading Ranks stand exposed.

Wealth and Power give Opportunities of Indulgence; Indulgence naturally inflames Appetite.—Flattery awakens contempt; and Contempt weakens the Fear of Offence or Shame.—Laws which bind little Men, are often too weak for Great ones.—Leifure, when not dignify'd by fuitable Accomplishments, ends in Idleness; and Idleness is the Parent and the Nurse of licentious Folly. To such Temptations do the *Great* stand exposed, in the important Article of *Manners*.

With Respect to the Principle of Religion, their present Situation is no less unfavourable. Dissolute Opinions flatter their difordered Paffions: Nor will they ever want Sycophants, to prefent this alluring Bait to their Desires .- The Maxims of Irreligion are now fo generally established among Those with whom the young Men of Fashion converse, that they must be peculiarly fortunate, if they efcape the Infection. Wherever This Taint is given, the Principles of Honour and Conscience become vague and ineffectual, if confidered as the Supports of Liberty. Certain Delicacies of personal Conduct they may produce; but can never rife to an

unbiassed and steady Prosecution of the public Welfare.

Another Circumstance unfavourable to the public Virtue of the higher Ranks presents itself. Their Situation leads them to expect, and to claim, the great and lucrative Offices of the State. I need not here point out, how strongly This tends to betray them into the Extremes of selfish Views, Ambition, Party-Rage, Licentiousness, and Faction.*

Add to all these Considerations, their frequent and long-continued Meetings in the Capital: A Circumstance which, from the powerful Effects of free Communication, cannot but inflame all these Causes of political Diffention.

If we next examine the State of the Populace of the great Cities, we shall find that Their Situation naturally exposes them to such Temptations as lead to factious Conduct, when not early fortify'd by a virtuous Education. They

^{*} See the Estimate, &c. Vol. i. Part 2.

are often urged by Want; of which, Discontent and Envy are the inevitable Effects. They are let loose to every Impulse of Appetite, by frequent Opportunity and Secrecy of Action: They are tempted by wicked Examples; inflamed by evil Communication and intoxicating Liquors: And though the industrious Mechanic may sometimes escape the Infection; yet the Life of the uninstructed Poor in great Cities, is too commonly a horrid Compound of Riot and Distress, Rapacity and Thieving, Prostitution and Robbery, Wickedness and Despair.

Now if this Body of Men be indeed, what Candour itself cannot deny, "too "generally ignorant and ill-educated; too "generally profligate in Manners, and "void of Principle;" it follows, that like "the Athenian Populace of old, they must be liable to the Seduction of artful Men; the ready Tools of every unprincipled Leader, who may choose to misguide them, to the Ends of Licentiousness and Faction.

But " The PEOPLE of GREAT BRI-" TAIN, as above distinguished,* are of " a Character effentially different from "both Thefe. The landed Gentry, the "Country Clergy, the more confiderable " Merchants and Men in Trade, the fub-" stantial and industrious Freeholders and "Yeomen," possess a middle State of Life, which guards them from many of those Temptations that furround the bigher and the lower Ranks. Their imaginary Wants are fewer than those of the Great: Their real Wants are fewer than those of the Poor: Hence Their Appetites are less inflamed to Evil.-Their Education generally feconds this happy Situation, in a certain Degree: Though imperfect, it is commonly more confistent with the main Outlines of public Law, than that of the fuperior or inferior Ranks .- Their Principles of Religion confirm this Education: They stand not generally exposed to the Infection of dissolute Opinions.

Their Sentiments of Honour and Conscience are most commonly built on the Doctrines of Christianity. - Their Numbers and their Station conspire to exclude them from a general Claim to the lucrative Offices of the State. Their collective Knowledge is of fufficient Reach to prevent their general Seduction to the Purposes of Licentiousness: Their Dispersion, and rural Life, prevent those continued and unrestrained Communications, which are alike fatal to private and public Virtue.

Let not the Writer be mifunderstood. There are Examples of Integrity and Difhonour, of Virtue and Vice, among all Degrees of Men. He only points out the Circumstances which naturally tend, upon the Whole, to form the feveral Ranks into these distinct Characters.

From this View of the feveral Ranks, it follows, that although "The People of "this Kingdom" must inevitably partake of the various Manners and Principles of the Great and the Populace, with which they at Times communicate; though they be subject to the common Failings of Men, and to the incidental Inroads of Licentiousness from bigher and lower Life;—yet upon the Whole, and considered as one collective Body, they stand comparatively clear of many Temptations to Vice; and therefore must naturally be least exposed to the Insluence of Licentiousness and Faction.

One Consequence, arising from their Dispersion, must not pass unnoticed. It not only prevents the general Depravation of their Manners and Principles, but likewise prevents their uniting in large Bodies, upon all slight Occasions. Hence, though they are apt to doubt, nay to be alarmed, on the factious Clamours of the Capital; yet they are not rowzed into Action, but on singular and important Emergencies.

To conclude: They are a great, but quiescent Power; on whose collective Know-ledge and Integrity, the Freedom and Fate of this Nation must finally depend. In

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the last Age, through the Influence of false Principles, pre-established or insused, they had well-nigh shaken the Foundations of Liberty:* In the present, these mistaken Principles being no more, They are now "the firmest Bulwark of Bri-" TAIN'S Freedom."

S E C T. XIV.

Of the most effectual Means of detecting Licentiousness and Faction.

WHERE Faction is founded on false Principles, it is easily detected, because it is generally avowed. It implies no moral Depravity, but only an Error of the Mind: And he who holds this Error, is not naturally ashamed of it, because he holds it as a Truth.

But where Faction is founded on Licentioufness and Want of Principle, it

* See above, p. 91.

cannot be fo eafily detected: For as it implies a moral Depravity, it will naturally attempt to veil itself; and to this End, will assume the Garb and Appearance of Freedom.

The favourite Subject of its Clamours will be the Misconduct of Those who govern. And in a Country where Liberty is justly ranked among the greatest national Bleffings, the most plausible Pretence of Faction will be, " to load the "executive Power with the Charge of " Despotism."

In every free State there will frequently occur certain Subjects and Measures, " of " doubtful Expediency." These, in the wide Field of political Contention, may justly be stiled "the debateable Grounds." On these doubtful Points, even the Friends of Liberty may fometimes differ: Therefore the Patrons of Faction will naturally lay hold on these, as the most successful and effectual Means of State Distraction: Because Thus they may hope to mingle with,

With, and to pass for the Friends of Freedom.

When therefore fuch doubtful Measures become the Subject of political Contention; it may be difficult to determine, from the mere Circumstance of Opinion, who are the Friends of Liberty, and who the Abettors of Faction: Because, in these Points, there may be an incidental Difference of Opinion, even among the Friends of Liberty themselves.

A much furer Determination may be formed on the Manner and Conduct of the diffenting Party: For the Friend of Liberty, having no felfish Views, will be rational, honest, equitable, in the Prosecution of his Wishes. He who is actuated by the Spirit of Licentiousness and Faction, will be irrational, dishonest, iniquitous.

Let us, then, endeavour to particularize these distinctive Marks or Characters: Thus shall we best be able to determine, "who are the Friends of Liberty, and who "the Abettors of Licenticusness and Faction."

SECT.

S E C T. XV.

Of the Characteristic Marks of Liberty.

THESE which follow, are perhaps fome of the clearest Characteristics of the Spirit of Liberty: By which the Friends of public Freedom, though dissentient from any Measure of Government, will be evidently distinguished.—Each of these Marks may seem decisive, even when separately viewed: But to do Justice to this Argument, it will be necessary to consider and weigh them in Union; because as they in Part depend on each other, they will illustrate each other, and at once receive and give additional Consirmation.

1. "The Friend of Liberty will endea"vour to preferve that just Balance of
"divided Power, established by Law, for
"the Security of Freedom."—Because the
public Welfare is the leading Object of
his Wishes; and can only be effectually

obtained by the Preservation of such a Balance.

This will be the general Aim and End of the true Friend of Liberty: This End will be profecuted by fuitable Means; and its Reality will be confirmed and illustrated by these which follow.

- 2. "He will be attached to Measures, "without respecting Men."—Because the Passions and Interests of Individuals ought to yield to the public Weal.
- 3. "He will be generally felf-confiftent, "both in Speech and Action."—Because, the public Welfare being the uniform Object of his Pursuits, This can only be steadily and effectually promoted, on clear and uniform Principles.
- 4. "He will not attempt to inflame "an ignorant Populace against their legal" Governors."—Because an ignorant Populace are, in all Cases, unqualify'd to decide on the Measures of Government.
- 5. "His Debates, either in the Senate, "or from the Press, will be void of un-

"diftinguishing and injurious Imputati"ons on any whole Bodies of Men, who
"may differ from him in Opinion."—
Because, Truth and the public Welfare being his desired End, he will clearly see, that others have the same Right of approving, as Himself hath of disapproving, the Measures of Government.

6. "He will not industriously and in"discriminately defame the private Cha"racters of the Individuals who differ from
"him in Opinion."—Because Calumny
thrown on Individuals is a still more aggravated Crime, than That which is promiscuously aimed at Bodies of Men.

S E C T. XVI.

Of the first characteristic Mark of Licentiousness and Faction.

THOUGH we have feen, that the Patrons of Faction will attempt to mix and confound themselves with the Friends

Friends of Liberty; yet, in Spite of their Pretences, they will be detected by the following characteristic Marks, which will stand in clear Opposition to Those of Freedom.

These, like the former, may seem sufficiently decisive, even when separately viewed: But to do Justice to this Argument, it will in the same Manner be necessary to consider and weigh them in Union: Because, as they in Part depend on each other, they will illustrate each other, and at once receive and give additional Consirmation.

1. "The Leaders of Faction (being na-"turally of the higher Ranks*) would "aim to establish an aristocratic Power; "and inslave both Prince and People to "their own Avarice and Ambition."

Thus, if any Set of Men had in former Times been in Power; and while in Power, had oppressed embarrassed Ma-

^{*} See above, Sect. xiii.

jesty; had threatened the Prince with a general Resignation; had thus intimidated him to their own Purposes; had by these Means usurped the legal Prerogatives of the Crown; and apply'd them rather to the Support of their own Influence, than to the public Welfare:—

If the legal Privileges of the People had fared no better in their Hands:—If These, too, had been swallowed up, in the great Gulph of aristocratic Power:—If the Members of the lower House, while they seemed to be the free Representatives of the People, had been in Truth, a great Part of them, no more than the commissioned Deputies of their respective Chiefs, whose Sentiments they declared, and whose Interests they pursued:—

If fuch a Set of Men, as foon as they had loft their Influence, should now rail at the Privileges of the Crown, as the Engines of Despotism, though they had been formerly allowed by the Wisdom of the State, as the occasional Securities of Freedom:—

If they should now absurdly magnify and exalt the Privileges of the lower House, beyond the Limits prescribed by a free Constitution:—If their Pretence should be the Vindication of the People's Rights; while their real Motive was "the Restoration of their own exorbitant "Power, founded on an expected Majority" of their own Dependents:"—

If this Conduct was purfued by any Set of Men, they would fland convicted of a clear Mark of Licentiousness and Faction.

Such would be their main End or Purpose: And this End would be pursued by fuitable Means: These Means, considered in Union, would still farther confirm and illustrate the End they aimed at: And these Means would be such as follow.

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S E C T. XVII.

A second Mark of Licentiousness and Faction.

"THE Patrons of Faction would be attached to Men, to the Neglect" of Measures."

If the same Men, when formerly in Power, should have obstinately adhered to each other in every public Debate and Opinion; should have execrated every Man, as the Enemy of his Country, who diffented even in the slightest Article of political Belief:—

If on any fudden Change in the Fountain of Power, a more generous System of Government should have taken Place:
—If the Sovereign had aimed to unite all honest Men of all Parties, and had invited them to co-operate for the Welfare of their Country:—

If these Men, determined still to engross all public Power, should threaten the Sovereign (as they had effectually threathreatened his royal Predecessor) with a general Refignation:—

If their Leaders should be taken at their Word, and unexpectedly stripped of all Power and Influence:—

If on This, the Clamours of their attendant Populace should arise;* and for the Sake of the public Tranquillity, Overtures should be made by the Prince to the Discontented:—If the same Principle should still predominate, and Demands in Favour of Men should be the leading Object of Accommodation:—

If these Demands should be not only irrational in their Kind, but exorbitant and oppressive in their Degree; requiring a general Restoration of All the Discontented, and a general Dismission of all who were in Power, tho' of known Fidelity to their King and Country:—

If fuch should be the Conduct of any Set of Men, they would stand evidently convicted of Licentiousness and Faction.

S E C T. XVIII.

A third Mark of Licentiousness and Faction.

"THE Patrons of Faction would be "Ielf-contradictory and inconfishent, not "only on different, but on parallel Octications."

Thus, if the Exercise of a Privilege should be quietly allowed to one Officer of State, and by the same Persons should be clamoured against in his Successor: The Persons thus acquiescing and clamouring by Turns, would stand convicted of a self-contradictory and inconsistent Conduct: And without deciding on the Propriety or Impropriety of the Privilege in Question, would carry upon them a clear Mark of Licentiousness and Faction.

Again, if a certain Mode of political Influence on Dependents was generally exercised among all the Ranks of a free Country:—If the same Persons already

characterized, should now condemn This as a despotic Measure in the Servants of the Crown, which They themselves formerly exercised when in Power, and still continue to exercise towards their private Dependents:—These Gentlemen would betray a very notable Inconsistence in their Conduct: And therefore, without any Decision on the Restitude of such a general Practice, would stand convicted of an undeniable Mark of Licentiousness and Faction.

S E C T. XIX.

A fourth Mark of Licentiousness and Faction.

"THE Patrons of Faction would endeavour to delude and inflame an "ignorant and licentious Populace against "their legal Governors."

A blind and unprincipled Populace have ever been the most effectual Engines of Sedition: And above all, Those of the Capital.

Capital, being near to the grand Scene of political Contention, must ever be a ready and dangerous Engine in the Hands of Licentiousness and Faction.

But in a Nation like this, to make the Populace of the Capital a more fuccessful Instrument of Sedition, a Degree of Art would be necessary. For it appears above, that the People of this Kingdom, and the Populace of its Cities, are of a Character essentially opposite to each other: That the one is collectively knowing and upright; the other, collectively ignorant and immoral.*—The first Step, therefore, that Faction would take, as the surest Method for Success, would be to confound the one with the other; and dignify "the Clamour of "the Populace," by stilling it "the Voice "of the People."

The Fury of fuch a Populace, thus awakened by Vanity, Vice, and Ignorance, would arise in a Variety of Shapes.

^{*} See above, Sect. xiii,

If an Order of the Senate should be given for the Burning of a Paper legally declared feditious; fuch a Populace would be incited to rescue it from the Fire: And they who had thus incited them would boaft, that it was refcued by the Hands of "the PEOPLE."

Every talking Demagogue, who should oppose the Measures of Government, would be artfully and indifcriminately obtruded on fuch an ignorant Populace, as a Patriot or a Heroe. And They who had thus obtruded him would boaft, that he was the Favourite of " the PEOPLE."

Every distinguished Friend to the Meafures of Government would be artfully obtruded on fuch a Populace, as the Enemy of his Country: And They who had thus obtruded him would boaft, that he was the Detestation of "the PEOPLE."

Every Act of the Legislature, which contradicted the Passions or partial Interests of fuch a Populace or their Leaders, would be branded by them, as arbitrary and

and oppressive: And they would boast, that it was branded by the Voice of "the "People."

If daily or periodical Papers of Intelligence were circulated from the Capital through the Nation, and These were open to the Admission of every Thing which private Pique, Passion, or Interest, might suggest; they would of Course become the general Repositories of popular Slander: And as Malice is always more eager to accuse, than injured Innocence to defend, these Slanders would often seem to presponderate in the public Ear: And hence, would be boasted by Those who raised them, as the prevailing Voice of "the" People."

Thus, batched by Licentiousness, Faction would attain to its enormous Growth: The unprincipled among the Great would form the Head, the unprincipled among the Populace would form the Body, of this rapacious Monster.

TO SECT. XX.

Men thould

A fifth Mark of Licentiousness and Faction.

"THE Abettors of Faction would throw injurious and undiffinguish"ing Imputations on every Body of Men who differed from them in Opinion."

Having thus gained an ignorant and licentious Populace, as the Trumpets of Sedition; the Patrons of Faction would leave no Means untry'd to load their Adverfaries with the most envenomed Calumny.

Thus if any mistaken Principle had formerly been maintained, but was now generally forsaken and derided; a Faction could not be detected by any clearer Mark, than by its Attempt to conjure up the Ghost of this departed Principle, in order to alarm and terrify not only the Populace, but the People.

If on This Pretence, any Men should attempt to revive Animofities which Time had bury'd; - should attempt to divide and distract the Subjects of an united Kingdom, whose common Welfare depended on their Union; - should revile all Men without Distinction, who were born in a certain District; and indiscriminately endeavour to exclude them from a Participation of those public Trusts, Honours, and Emoluments, to which, with the rest of their Fellow-Subjects, they might stand intitled by their Capacity or Virtue: - Who would not discover, in this unequal Conduct, a clear and distinctive Mark of Licentiousness and Faction?

Again: If ever there had been a Time, when All who prefumed to diffent in any Degree from those in Power, were indiscriminately and unjustly branded with the Name of Jacobite or Tory;—and if These very Men who had bestowed such Appellations should now deal them as freely round, on All who affent to Those

in Power: — This were furely a clear Indication, that the Spirit of Faction were abroad.

But if, in the Course of political Revolutions, fome of these Men's former Adherents should now be their Adversaries; and some former Adversaries Thould now be their Adherents; another characteristic Circumstance would arise: For Those whom they had once reviled, they would now appland, as being the Friends of Liberty; and Those whom they had formerly applauded, they would now revile, as having become Jacobites or Tories .- Such a Conduct, and fuch Names thus arbitrarily imposed, however speciously coloured over by the Pretence and Cry of Liberty, might feem to fland, with all impartial Judges, as a clear Mark of Licentiousness and Faction.

The Views of fuch Men would be still more apparent, should they infinuate, that the *Prince* received Those very Men as his Ministers and Favourites, whose Principles tended

and Family. This Infinuation, indeed, would not fo much merit Detestation, as Contempt and Ridicule.

S E C T. XXI.

A fixth Mark of Licentionsness and Faction.

"THE Abettors and Instruments of Faction would promise couly ca"lumniate the private Characters of the principal Individuals of the opposing "Party."

It was the just Observation of an ancient Writer, that "the Wicked is an "Abomination to the Righteous, and the "Righteous an Abomination to the Wick-"ed."—Yet the Measures which these two Parties take, in their Treatment of each other, are essentially different.—The good Man never maliciously stabs the Reputation of his Neighbour: The wicked Man,

on the contrary, delights in this most practicable, but most atrocious of all Mischiefs.—Invenomed Hints, ambiguous Imputations, private Crimes darkly alledged, but void of all Foundation:—These are the deadly Weapons of the abandoned but cunning Desamer.

Here then is a fecure and ample Field for every profligate Minister of Faction: Here "he tosseth about Arrows, Fire-"brands, and Death; and cries, am I "not in Sport?"

If a Prince, whose Words and Actions might justly be given, as an Example of Integrity to all his Subjects, should be ambiguously accused of such Things as his Honour would abhor:—

If fuch a Prince should be indirectly charged with Ignorance, for not distinguishing in a Point of Law, which even some of the ablest Lawyers in his Kingdom had not attended to:—

If neither the Virtues nor the Condefcension of a Queen could protect her from the Infults of Those whom she had never injured:—

If any other Branch of a royal Family should be basely traduced, by the grossest and most audacious Calumnies, studiously contrived to inflame an ignorant and unbridled Populace:—

If the Servants of the Crown, and Members of the Legislature, who had legally exerted themselves in Desence of their injured Sovereign, should in their private Character be impudently vilify'd, misrepresented, and abused; and even their unoffending Families traduced with study'd and unexampled Virulence:—

If neither Age nor Virtue should be a Security against the Arrows of public Calumny:—If a Man of the most distinguished Worth in private Life, a known and zealous Friend of public Liberty, one of the Ornaments of his Age and Country, should be overwhelmed by a Load of the most unprovoked and malicious Slander; merely because he had dared to as-

If these Outrages should be publicly committed by some; and winked at, or countenanced, or patronized by others;—furely, all honest Men ought to joyn, in declaring their Abhorrence of such atrocious Acts of Licentiousness and Faction, perpetrated in Desiance of All Laws, both buman and divine.

S E C T. XXII.

Some Objections obviated.

SHOULD it be objected to the Writer, that while he blames the Practice in others, He indifcriminately characterizeth whole Bodies of Men who diffent from public Measures; he would reply, that the Accusation is groundless: For he hath expressly distinguished Those who diffent on Principles of Liberty, from such as

dissent on Motives of Licentiousness and

Should it be objected, that he hath attacked even private Characters, in the Way of indirect Description: This Accusation would be equally ill-sounded. For all personal Peculiarities are avoided, save only the single Facts alluded to, as the Proofs of his Allegations: These were essentially necessary for the Support of the Argument; and relate not to private Life, but to public and political Conduct.

Should it be objected, that he hath indirectly cenfured Those, whose Conduct he had formerly applauded: He replies, that he never was attached to Men, but Measures.

Should it be objected, that some of these characteristic Marks may seem to involve Men of good Morals in private Life: He would reply, that the Affections of good Men in private Life may not always extend to the Public.

Should it be objected, that some of these characteristic Marks may seem to involve Men, who have been eminently serviceable to their Country in public Stations: He would reply, that He ever hath been, and ever will be proud to do Justice to Merit, when exercised in any public Station.

Should it be objected, that he queftions the Conduct of Those only who are now out of Power: He would reply, that he formerly questioned their Conduct with the same Freedom, when in the Fulness of their Power: And that his Reafons in both Instances were the same; because in both Instances he judged their general Conduct to be essentially ill-founded, narrow, selfish, reprehensible.

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S E C T. XXIII.

Of the most effectual Means of checking the Growth of Licentiousness and Faction.

THUS the Writer hath endeavoured to lay open the Foundations and Characters of Licentiousness and Faction: He now proceeds to consider the most effectual Means of checking them in their Progress; of restoring internal Unanimity; and securing public Freedom.

In every national Malady of this Nature, there are two Kinds of Remedies effentially diftinct: The one is palliative, and temporary; the other is radical, and lafting.

The palliative Remedies ought to be first apply'd; because it will appear, that they are the only Means by which we can come at Those which are radical.

"Tis evident, then, that the first Advance towards a Cure of this national

Evil must arise from the steady Conduct of the Prince. For Faction, unopposed, and led on by the higher Ranks, will never cease in its Demands, till it terminates in the Possession of an unbounded aristocratic Power: This is a Power, which nothing but the Courage and Steadiness of the Prince can possibly contend with: Because the final Object of such a Faction will always be, "Those high and lucrative Offices of State, which are in His "fole Disposal."

If a Sovereign once gives Way to the Storms in which fuch a Faction will involve him, his Peace and Freedom, together with Those of his People, are inevitably destroyed. On the contrary, if amidst all the Tumults of Sedition, he discovers an unalterable Firmness and Fortitude, founded in upright Intentions and real Virtue; the Rage of hopeless Faction will by Degrees subside; and a Prospect of better Times will open upon Him and his People. This general Truth might

be commented on: But at present, the Writer can with Satisfaction leave it to the impartial Public, to find a more instructive and LIVING COMMENT.

S E C T. XXIV.

Of a second Remedy.

THE next Remedy, which can effectually aid the Firmness of the Prince, must be the Steadiness of the Minister, in discouraging, as far as in him lies, the Inroads of Venality and Corruption.

This is a large Topic, and fitter for a Book than a Section: However, what is most effential to the present Subject may be briefly touched on.

A plaufible Objection, then, is here to be obviated: For a late Writer hath very calmly and fystematically attempted to prove the universal and unconditional Necessity of political Corruption, in all free Governments.*

^{*} See a free Inquiry into the Nature and Origin of Evil, Let. v. What

What follows is the Foundation of his Argument. "All human Government is "the Offspring of Violence and Corruption; and must inherit the Impersection of both its Parents.*" "All Governments must be administered by the same "Violence and Corruption, to which they are indebted for their Origin.†" "Corruption (therefore) must always increase in due Proportion to the Decrease of arbitrary Power; since where there is less "Power to command Obedience, there must be more Bribery to purchase it; "or there can be no Government carry'd on at all.‡"

Such is the Sum of this Gentleman's Argument: To which, the following Obfervations are offered, as a Reply.

There have been two different Pictures given of Man, by different Writers, diametrically opposite to each other. By some, the human Species hath been re-

^{*} Origin of Evil, p. 128. † Ib, p. 129. ‡ Ib, p. 135.

presented as a natural Society of Angels; by others, as a Crew of Devils. Both these Representations have arisen from a partial View of Mankind: One Party regarding his *social* Qualities only; the other overlooking These, and fixing on the Appetites which are commonly called the felsis.

Were Mankind of the first of these Characters, they would need no Law: Were they of the latter, no Law could unite or bind them. The Truth is, they are a Mixture of Both. As they have the feveral Modes of Self-Love, for the Preservation of the Individual; so, by proper Culture, they gain Habits of Benevolence, Religion, focial Prudence, the Love of honest Reputation, and sometimes even a Regard for the general Welfare of the Society to which they belong. As these focial Passions and Regards are strong or weak, frequent or uncommon; the Character of a Nation is good or bad, honest or corrupt, upright or profligate. A Variety of Proofs hath been given of these different Degrees of moral Character, in the preceding Parts of this Essay.*

But that we may not feem to build on a Principle which this Author admits not, we hear him virtually declaring all This himfelf in another Part of his Book. "Here He (Man) has an Opportunity given him of improving or debasing his "Nature, in such a Manner as to render himself sit for a Rank of bigher Per- fection and Happiness; or to degrade "himself to a State of greater Impersection and Misery.†" Again, he speaks of a Reformation of Manners, as a Thing practicable: And recommends it, as the only Remedy for political Evil.‡

But while he treats of the absolute Neceffity of political Corruption, all the better Part of Man is bid; his Imperfections and Vices alone are fet in View. During the Progress of this Argument, if it deserves that

^{*} See above, Sect. vii, &c.

⁺ Origin of Evil, p. 93. ‡ lb. 149.

Name, we hear of nothing but "fuch "imperfect and vicious Creatures as Men, "tyrannizing over others as imperfect and "vicious as themfelves:*" We have nothing prefented to us, but "Pride, Ava-"rice, and Cruelty on one Side; Envy, "Ignorance, and Obstinacy on the other; "Injustice and Self-Interest on both.†" In a Word, Mankind are represented as an abandoned and incurable Race, utterly void of all good Qualities; and such as "must be always bribed or beat into "Obedience.‡"

Here, then, this Maxim of the absolute and unconditional Necessity of Political Corruption appears in all its Nakedness and Deformity: For it is founded on "the supposed incurable Wickedness of "Man:" An Error too glaring to need a Consutation; and which there is still the less Occasion to consute, because this Author himself admits the contrary.

^{*} Origin of Evil, p. 126. + Ib. + Ib. p. 130.

It follows then, that his leading Proposition is as false in itself, as it is pernicious to Society, that "Corruption must always "increase in due Proportion to the De"crease of arbitrary Power:" Because Virtue and Religion, upright Manners and Principles, properly instilled, may much better supply Corruption's Place.*

On this Foundation, therefore, it appears, that every upright Minister ought, as far as possible, to check the Progress of Corruption: And tho' at Times he may be embarassed, and under a po-

litical

^{*} Were it necessary to pursue this Gentleman through all the Windings of his political Labyrinth, and trace him to the End of his Course, where he suddenly starts up in the Form of a severe Moralist; there could not, perhaps, be exhibited a more striking Instance of Self-Contradiction, in the whole Compass of literary Debate.—At present I shall only remark, that this Essay was published in the Year 1757, at a Time when the System of political Corruption much needed some Kind of Apology, because its statal Essects began to glate too strongly upon the Nation to be longer doubted. Hence, though we should not inquire "who the Author is," we may give a shrewd Guess, "what political School he "was bred in."

litical Necessity of yielding; 'tis clearly both his Duty and his Interest to oppose this dangerous and encroaching Spirit, in the leading Outlines of his public Conduct.

It is his Duty; both because Corruption can only flourish on the Ruins of Virtue and Religion, good Morals and Principles, without which public Liberty is effentially destroy'd; and because Corruption tends inevitably and invariably to weaken the public Administration of Government, by filling every high Department with the Venal, the Ignorant, the Selfish, the Dishonest.*

It is both his Duty and Interest; because Licentionsness, and its Attendants, Venality and Faction, are of an insatiable Appetite. The more the Venal are fed, they grow more importunate: If you gorge one of These to the full, and thus lay him to sleep; ten will rise in his Place, every one more clamourous than the first.

^{*} See Estimate, Part ii.

The Minister, therefore, both in Confideration of his own Peace, and the public Welfare, ought as far as possible, to obviate this Evil in its Beginnings; fortify Himself, as well as the State, with the Honest, the Firm, and the Capable; resist, to the utmost, the exorbitant Demands of Venality: Thus Faction will either bark itself asleep; or die despairing.

S E C T. XXV.

Of some concomitant Remedies.

ET us now consider, what might be in the Power of the Legislature and the Magistrate immediately to effect.

I. Tis generally acknowledged, that Power naturally follows Property. Therefore exorbitant Property in Individuals must always be unfavourable to civil Liberty; must always tend to produce Licentiousness and Faction; because it throws

exorbitant Power into the Hands of Individuals: And the greater the *Inequality* between the *Poor* and *Rich*, the more the *one* will ever be under the *Influence* of the *other*.

It should seem, then, to be the particular Interest even of the most Wealthy, if they be the real Friends of Liberty,—'tis certainly the general Interest of a free Community; that some legal Limitation of Property should take Place. I speak not of the Probability, but the Expediency of such a Measure.

2. It follows, that fome Regulation in Respect to Boroughs would be of great Importance. For in Boroughs, contrary to all found Policy, "Power is lodged "without annexed Property." The natural Consequence is, that "this ill-placed "Power will be seized by Those who are "possessed of exorbitant Property." Thus Power settles on its natural Foundation: But a Foundation, in this Instance, most dangerous to Freedom; as it leads to the

Establishment of an Aristocracy. In This Instance, too, I speak not of the Probability, but the Expediency of the Measure.

3. The Limitation of extended Conquest and Empire might feem an Object worthy the Attention of the highest Powers. -ROME perished by its Avidity of unbounded Empire. Colonies, when peopled beyond a certain Degree, become a Burthen to the Mother Country: They exhauft her Numbers; they distract her Attention; they divide her compacted Strength. Such Extent of Colonies, as may be necessary to maintain the Empire of the Seas, will always be a just Object of British Regard. More than this, found Policy perhaps could hardly dictate.

4. This Limitation is of more Importance, as it would naturally fet Bounds to another Excess: I mean, That of Trade and Wealth. This, the Writer knows, is of all other Topics the most unpopular: Notwithstanding which, he presumes to perfift in what appears to Him a demon-

frative.

firative Truth, that "exorbitant Trade and "Wealth are most dangerous to private "Virtue and therefore to public Free-"dom." The Topic is too large, to be here insisted on. He therefore refers to what he hath already written on this Subject; which hath been much clamoured against, indeed; but never consuted.

+ For the Conviction of Those who chuse rather to attend to prefent than future Consequences, the following Circumstance may deserve Notice. Much hath been faid " on the Cause of the present exorbitant " Price of Provisions, and general Distress of the Poor:" Every Cause hath been assigned except the true one, which feems to be "the finking Value of Money, arifing " necessarily from the exorbitant Increase of Trade and "Wealth." If this be fo, it follows, that the Evil is incurable, excepting only by a general Augmentation of the Wages of the Poor .- Now This, which is the necesfary Effect of the Exorbitancy of Commerce, naturally tends (by the increased Price of Manufactures) to the Destruction of Commerce. If the Exorbitancy of Trade should still run higher, this Evil will be aggravated in Proportion. The Confequences which must follow, are fuch as the Writer chuseth not to enlarge on; because he knows, the Spirit of the Times would not bear it.

^{*} See Estimate, Part iii. passim.

5. The immediate Care of upright Manners and Principles might feem an Object worthy the strictest Attention both of the Legislature and Magistrate.

To this End, if the growing Spirit of Novelty and Adoption could by any Means be checked, it would be a Work attended with the most falutary Consequences. The Writer would not willingly be thought chimerically to adopt all the Rigours of the Spartan State: But could wish to see a Law enacted, parallel to That of LACEDEMON, by which their raw and unexperienced Youth were prohibited from bringing Home the new Follies and Vices of foreign Countries, picked up in a premature and too early Travel.*

He would by no Means discourage the Freedom of the Press: Yet, sure, its Licentionsness might seem an Object of the Magistrate's Regard. The Search of Truth is good: But to search for This in the

^{*} See Estimate, Vol. ii. Part i. Sect. 10.

Hoards of Irreligion, is like fearching for Hope in PANDORA'S Box; where the fole Reward of Industry can only be Pestilence, Despair and Death. National Virtue never was maintained, but by national Religion: He, therefore, who shakes the effential Principles of Religion, undermines the Virtue of his Fellow-Subjects; and therefore deserves to feel the Rigour of the Law, as a determined Enemy of his Country. - This may feem a practicable Remedy: But how to destroy those irreligious Writings, which already lie exposed on Stalls and Counters, or deposited in private Libraries, like fo many Heaps of Poifon, for the Gratification of Vice, and the Destruction of Virtue: - Or how to pluck from the Minds of Men those poisoned Arrows, which these Authors have already planted there!—That were a Task indeed!— The Shaft is already flown; and cannot be recalled: And this Nation, thro' fucceeding Times will have Caufe to fay, -" Hæret Lateri lethalis Arundo."

Immoral.

Immoral Writings should seem no less the Object of the Magistrate's Attention. Tho' These may not shake the Principles, yet they inevitably corrupt the Manners of a Nation.

Personal Defamation, or Calumny thrown on private Characters, is another Evil, which seems rising at present with unheard-of Aggravations. Two flagrant Instances of This Enormity the Writer will pass unnoticed, lest he should seem to insult over the Exiled or the Dead.*

* In these two Kinds of modern Profligacy, immoral Writings, and personal Calumny, there is one professed Author, now said to be living in this Kingdom with Impunity; who, in a better policed State would ere this have selt the full Weight of that public Punishment and Insamy which is due to an Enemy of Mankind. This Man, supposed to be one C——, first writ a Volume of execrable Memoirs, for the Corruption of Youth and Innocence: Since That, a Reverie, or Dream, which Hunger and Malice probably conspired to suggest; replete with the most impudent Falsehoods, and injurious Calumnies on Individuals, for the Entertainment of base and envious Minds.

S E C T. XXVI.

Of the chief and effential Remedy.

ALL these may be regarded as temporary and concomitant Supports of Freedom: But the chief and essential Remedy to Licentiousness and Faction, the fundamental Means of the lasting and secure Establishment of civil Liberty, can only "lie in a general and prescribed Improvement of the Laws of Education."

We have feen above, that upright Manners and Principles are the only Basis of true Liberty; that the infant Mind, if left to its own untutored Dictates, inevitably wanders into such Follies and Vices, as tend to the Destruction of itself and others. We have seen, that the early and continued Culture of the Heart can alone produce such upright Manners and Principles, as are necessary to check and subdue the felsish Passions of the Soul; and that Liberty

berty can only arise from a general Subordination of These, to the public Welfare. We have feen these Truths confirmed, by an Appeal to the State of three famed Republics, which by Turns arose and fell, on the very Principles here delivered. We have feen the Defects, as well as Excellencies, of our own public Constitution, both civil and religious: That its Form is excellent and unrivaled; but that the practical Application of this unrivaled Excellence is attended with Defects incurable: That it hath all along been inevitably counterworked by Manners and Principles difcordant with its Genius, and discordant with each other: That for Want of a prescribed Code of Education, to which all the Members of the Community should legally fubmit, the Manners and Principles on which alone the State can reft, are ineffectually instilled, are vague, fluctuating, and felf-contradictory.

Nothing, then, is more evident, than that some Reform in this great Point, is

necessary, for the Security of public Freedom. Till this be effected, in Spite of all temporary Remedies, Licentiousness and Faction, tho checked for a Time, will ever be gathering new Strength, and returning to the Charge with redoubled Fury.

This Reform, to fome, may appear eafy to effect: By others it will be derided, as wholly impracticable. Perhaps the Truth may lie between these two Opinions: To throw the Manners and Principles of a Nation into any new Channel, is certainly a Work of no fmall Difficulty. - On the other Hand, we feem to have many Materials lying round us, ready to be converted into the Means of this great Work. A pure and rational Religion; a generous System of Policy, founded on that Religion; Manners, tho' apparently degenerating, yet by no Means generally profligate; much true Religion, Integrity, and Honour among the middle Ranks; many Instances of domestic Worth among the higher; and in Spite of the TemptaTemptations that furround the Great, true Piety, and the moral Virtues adorning the most exalted Station.

Therefore, without dreaming of the perfect Republic of PLATO;—and fairly acknowledging the incurable Defect of our political State, in not having a correspondent and adequate Code of Education inwrought into its first Essence;—we may yet hope, that in a secondary and inferior Degree, something of this Kind may be still inlaid: It cannot have that perfect Essicacy, as if it had been originally of the Piece: Yet, if well conducted, it may strengthen the weak Parts; and alleviate Defects, though not compleatly remove them.

Among what Ranks, in the Writer's Opinion, these Defects in Education chiefly lie, may be sufficiently collected from some of the preceding Sections. But as to the most effectual Methods of relieving these Defects, he pretends not at present to attempt so great a Subject.

This,

This, however, he is well perfwaded of; that till something of the Kind be attempted and performed; all the laboured Harangues that can be given from the Bench, the Pulpit, or the Press, will be of little Avail: They may tend occafionally to obviate some of the Evils of Licentionsness; but never can radically cure them.

S E C T. XXVII.

The Conclusion.

THESE Remedies, however just in their Nature, can only be effectual through a proper Application: And this can only lie "in a zealous and unfeigned" Union of the Honest among all Ranks "and Parties, for the Accomplishment of "these Ends, against the Patrons and "Instruments of Licentiousness and Faction."

This Union, at first View, seems of such a Nature as could hardly need to be inforced: Yet it is frequently retarded by several Circumstances.

Among the Great, this rational Union is often counteracted by the Ties of false Honour; a dangerous Principle, which we have already noted, as being productive of Party-Rage and Faction.* This Principle, even in honest Minds, will fometimes prevail over the Dictates of Religion and private Virtue. On this false Foundation, political Connexions are often maintained, in Defiance of a just Sense of public Utility: While the unhappy Man who acts on this mistaken Motive, is inwardly rent by two contrary and contending Powers. Severe Moralists may perhaps discard such a Character from the List of the Honest: But it should feem, that he is rather an Object of Clemency than Indignation. Remove but the unhappy Prejudice from his Breast;

^{*} See above, p. 92.

And fuch a Character would press forward among the first, towards the Goal of public Virtue.

Again: This rational and falutary Union may be retarded by Connexions of Friend-Thip, Gratitude, or Blood. This Caufe tends to confirm and extend the Influence of the former. Fathers, powerful Friends, and Patrons, connect themselves with Parties, and cleave to them on a mistaken Principle: Sons, obliged Friends, and Dependents, are naturally inlifted in their Party; and are rivetted in it, not only by false Honour, but Education, Gratitude, Affection. How peculiarly unfortunate is this Circumstance; that the generous Paffrons should ever become the Adversaries of public Virtue!

The fame false Attachment to Friends, Patrons, and Relations, naturally prevails, in a certain Proportion, among the middle Ranks of the Kingdom. Their Interests, Passions, and Prejudices, are not fo immediately concerned as Those of the higher Ranks; and therefore 'tis natural

to suppose, that their mutual Attachments of mistaken Honour or private Affection, will upon the Whole be more moderate and less culpable. Yet still, while these sale Attachments are prevalent among the Great, the People must in some Degree catch the Insection, from the various Relations which they bear to their Superiors. Hence untractable Prejudices arise, and are maintained: While Measures are less regarded, than the Party which adopts them.

But befides This, another Circumstance ariseth, which inevitably tends to disunite, and distract the Honest among the People; even when their personal Attachments are conquered by their Integrity. Their Dispersion in the Country hath already been remarked, as a Circumstance worthy of Attention. Here it meets us again, as a Cause of their frequent Dissunion. We have seen how naturally (under the present State of Things) every sactious Clamour that riseth in the Capital, is transmitted with aggravated Circumstances, through the

whole Kingdom.* And the People of the Villages being eafy of Belief, because not fuspecting the abandoned Profligacy of these Town-Defamers, are apt to receive every infinuated perfonal Slander, as a Truth. These Calumnies being seldom contradicted by the injured Party, take Root in the Minds of the less knowing. Hence Doubts arise; Surmises and Dislikes are fpread; Facts, though void of all Foundation, are alledged and perfifted in; the more credulous Part are misled: Thus an honest People are divided; and not only a Province or a Village, but even an House often set at Variance within itself.

These Contentions sometimes arise to a Degree which is ridiculous: And have formerly been so described without Exception, by the Tools of Faction. Notwithstanding This, every Friend of Liberty ought to grieve, if a free, an bonest, and a sensible PEOPLE should ever desist (were it possible)

^{*} See above, Sect. xix, p. 130.

ble) to debate on Affairs of Government. Tho' they may be occasionally alarmed and misled on slight Occasions, yet their mature and collective Judgment on important Subjects, will feldom be erroneous. On this Foundation, Montesquieu's Remark is folid: "Tell me not, that such "a People will sometimes reason ill:" "Tis sufficient, "that they reason.*"

The Guilt and ill Consequences, then, arise from the malevolent Clamours of the Capital, transmitted thence to the Provinces. These Clamours, though not of Power to seduce an bonest People into actual Sedition, are yet often sufficient to alarm and divide them.

Much Caution, therefore, ought to be used by the Inhabitants of the Country, how they give Credit to the political Rumours of the Town; which are seldom spread without Design; and are in general spread most industriously by the Malevolent. They who act on good Prin-

^{*} L'Esprit des Loix.

⁺ See above, Sect. xiii. p. 114.

ciples, are apt to trust to the native Force of Truth: The Patrons of Falsehood are conscious of a Defect here; and therefore endeavour to fupply it by a misapply'd Diligence and Cunning.

One Mark of Licentiousness and Faction is peculiarly applicable to these Clamours from the Metropolis: If they are fraught with personal Calumny, and attack private Characters, they affuredly come from the Enemies of Virtue and Freedom.

All These, therefore, a fensible and bonest PEOPLE will learn to suspect and deride. This Foundation once laid, they will not be far from a general Union against the bidden Designs of Licentiousness and Faction.

In Conclusion, therefore, let the Honest among every Rank and Party recollect; that their first and highest Obligations are to God, their King, and Country. That every fubordinate Connexion ought to yield to These: That true Honour can never be at Variance with the Laws of Religion and Virtue :

Virtue: That if any Defertion be shameful, it is the Desertion from Truth and the Welfare of their Country: If any Attachment be honourable, it is an impartial Attachment to the public Weal, unbiassed by private Affections and Regards. If any Acknowledgment be the certain Mark of a great and ingenuous Mind, it is the Acknowledgment of its own Errors, or those of a Patron, Friend, or Ancestor.

These Remarks the Writer submits to the Impartiality and Candor of his Countrymen; desiring that they may be regarded as his Mite, thrown in towards the Accomplishment of the Sovereign's Wish, on his Accession to the Throne; that of "found-"ing the Liberty and Happiness of this "Kingdom on the solid Basis of Religion" and Virtue, and uniting ALL HONEST "MEN in the steady Prosecution of this "great Purpose.

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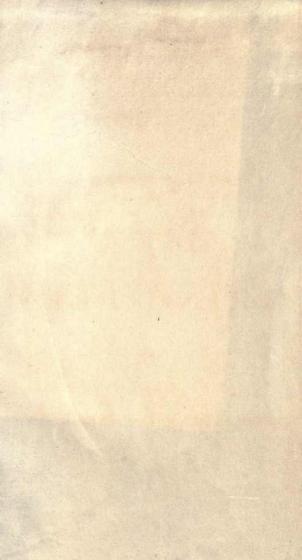
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